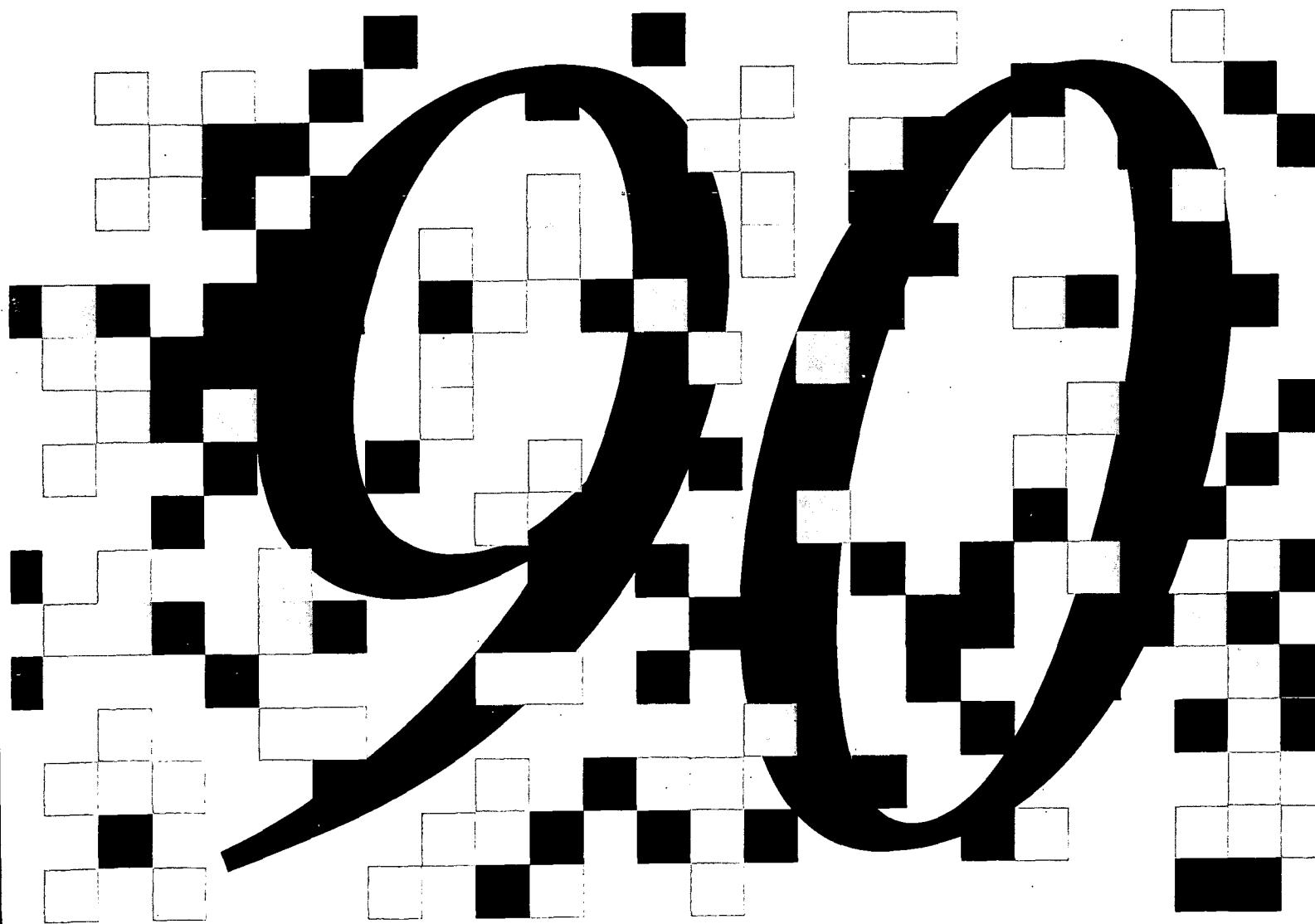


Internal Revenue Service
Annual Report 1990

Reference
Do Not Remove



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Introduction

As America moves into the last decade of the twentieth century, the financial health of our government is an important entry on the public agenda. Balancing the needs of the nation against fiscal resources which are far from unlimited will be no easy task. An equally important part of the equation will be ensuring that the American public is served to the best of the government's collective ability.

As the collector of the nation's tax revenues, the Internal Revenue Service administers a system which is pivotal to the way our government operates. While it is our responsibility to collect the taxes owed to the government, our mission goes much further. It is also our obligation:

Choices being made now must be considered not just in light of today's needs but with tomorrow's perspective.

- to administer all aspects of the tax system according to the basic principle that our system is founded on citizens' voluntary compliance with laws that can be understood and are perceived as fair,
- to improve the way our tax system works, relieving to the greatest degree possible the burden that any such system imposes on the public,
- to constantly seek methods to achieve the highest level of productivity possible without sacrificing the quality the public has a right to expect, and,
- to be accountable for all the resources which are entrusted to our care.



These ideas about the IRS' mission form the centerpiece of a process of managing the tax system strategically — a process that must become an established practice for the IRS. Choices being made now must be considered not just in light of today's needs but with tomorrow's perspective. Without this broad view, solutions will be piecemeal and short-term and inevitably part of long-term problems.

During the 1990's, we have the opportunity and the potential to transform tax administration dramatically. In this annual report we summarize our work in 1990 but more importantly, we hope to provide an overview of the efforts to manage the change.

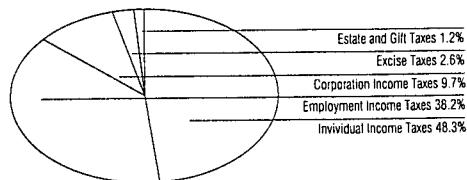
A handwritten signature in black ink, appearing to read "Fred T. Goldberg, Jr." The signature is fluid and cursive, with a large, stylized "F" at the beginning.

Fred T. Goldberg, Jr.
Commissioner

Overview

Tax administration is year round not just for the IRS but for millions of individual and business taxpayers who interact with IRS. But the public's primary impression of the IRS is what happens during the annual filing season ritual that begins January 1 and ends April 15.

Collections by Type of Return



The 1990 filing season was one of the best on record. Taxpayers continued the trend of filing their returns more quickly than in past years. The months of preparation by IRS to give good taxpayer assistance and process returns quickly and accurately paid off.

Here's a snapshot of our work:

- The number of federal tax returns IRS processed increased to 202 million, up from the 199.6 million processed in 1989. More than 112 million came from individual taxpayers filing Forms 1040, 1040A or 1040EZ.
- In excess of one billion information documents — Forms W-2 and 1099, primarily — sent in by employers and other income payers were also processed.
- In the first year that taxpayers anywhere in the country could file their

refund returns electronically, almost 4.2 million opted for this new method.

- We issued \$5 million tax refunds totaling almost \$100 billion, up from 82.6 million refunds amounting to almost \$94 billion last year. The majority of those refunds — \$2 million averaging \$925 — went to individual taxpayers.
- More than 63 million taxpayers came to IRS for assistance either through our telephone assistance service (56 million) or at one of more than 700 walk-in assistance sites. Our International programs made assistance available to almost 300,000 taxpayers in 73 countries around the world.
- Revenue receipts grew 4.2 percent, reaching \$1.1 trillion and exceeding last year's receipts by \$43 billion. Individual and corporate income taxes were \$650 billion — almost two-thirds of the total.

The Strategic Management Process

Since the beginning of the modern income tax system in 1913, the scope of the IRS' basic job — collecting the revenues — has grown exponentially. Administering the tax system requires a strategic management process to give focus to long-range issues and allows our performance to be reviewed against measurable and critical success factors.

- In 1990 we published a strategic business plan for the IRS which identifies everything we plan to do to move the agency toward meeting objectives in areas such as;
- enhancing voluntary compliance with the tax laws,
 - modernizing the tax system and making better use of information resources,
 - reducing the burden of compliance on taxpayers,

■ improving the quality of IRS products and services to the public,

- making the best use of financial resources, and
- supporting a workforce of professional and dedicated civil servants.

Accountability is the Key

The key to good management and good government is accountability. And that theme runs through the IRS strategic management process. The beginning of that process was recognizing that accountability for our \$6 billion budget needed a sharper focus.

Managing a financial organization like the IRS means paying close attention to the numbers — assessments, collections, yield per staff year, and quality/productivity measures. Managing a public service organization like the IRS means never forgetting that our employees have more contact with the American public than just about any part of the federal government.

The IRS has a unique job to do and we need exceptional people to do it — not just in key positions, but at every level. Meeting our obligation to taxpayers begins with recognizing that quality comes from an empowered workforce that gets credit for its accomplishments.

Early in the fiscal year, we created a chief financial officer (CFO) position to assure overall accountability. Also a controller was established to manage an overhaul of IRS financial operations, setting up modern financial management procedures and information systems and improving our ability to analyze costs and budget proposals.

The CFO, who reports to the Commissioner and Deputy Commissioner, is one of five top decision-makers in the IRS. This move to upgrade and strengthen financial management took place almost one year

before the Chief Financial Officer Act of 1990 made CFO positions mandatory at other large federal agencies.

Managing a public service organization like the IRS means never forgetting that our employees have more contact with the American public than just about any part of the federal government.

Voluntary Compliance the Goal

Citizen's voluntary compliance with the tax laws is the cornerstone of the tax system in the United States and sets our tax system apart from others around the globe. In 1990, taxpayers filed more than 200 million tax returns and paid over \$1 trillion. IRS enforcement efforts added another \$51 billion. The difference between the two amounts is a measure of voluntary compliance. Thus it is clear that giving timely and accurate assistance to taxpayers who want to comply with the law is equally as important as enforcement programs to address significant areas of noncompliance.

Assisting Taxpayers

A decade ago most people thought assisting taxpayers meant IRS Taxpayer Service personnel helping taxpayers file returns during the filing season. The concept has evolved considerably since that time. Taxpayer Service is definitely not a seasonal activity and combines direct IRS assistance, programs for volunteers, educational approaches and a growing role for technology.

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Besides the more than 63 million taxpayers the IRS assisted in 1990, either in person or by telephone, another 2.8 million got the help they needed from 75,000 citizens who volunteered their time through the Volunteer Income Tax Assistance (VITA) and Tax Counseling for the Elderly (TCE) programs. Our education efforts reached 4.2 million secondary school students who studied the tax system in the Understanding Taxes Program. In partnership with nearly 2000 colleges, universities and business associations we offered small business owners and other self-employed taxpayers the chance to learn about their rights and responsibilities through the Small Business Tax Education Program.

Assisting the public is a responsibility of all parts of the IRS and is accomplished in rather unexpected ways. For example, this year the IRS International operation undertook an initiative in eastern Europe, knowing that the monumental political restructuring going on there would have financial and taxation implications for the world community. The effort was a high-level one to determine the types of assistance these countries may need as they change to market economies. As a result, a specially tailored assistance program for Poland will be instituted in 1991.

But more can be done to explore how best we can combine education and assistance approaches with the traditional enforcement activities to increase voluntary compliance.

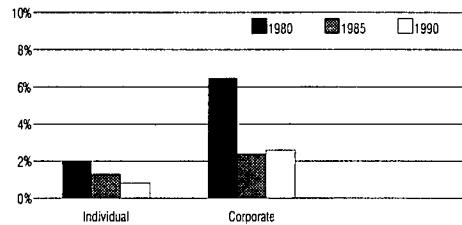
Compliance 2000 Begins

Out of our efforts to re-think the ultimate goals of compliance emerged a concept called Compliance 2000 which

brings us back to a simple, but sometimes overlooked, notion: The point of all our efforts in tax administration is to encourage the highest degree of voluntary compliance with the laws.

An understanding that compliance and enforcement are not synonymous opens up the opportunity to address taxpayer non-compliance in a whole new way. Compliance 2000 stands for the proposition that we need to research characteristics shared by like-kind taxpayers to learn more about how best to encourage tax compliance. From this basis, we can develop comprehensive strategies that include taxpayer education, legislation and regulation changes, and simplification as well as tax enforcement.

Percentage of Returns Audited



Compliance 2000 represents the idea that enforcement must not be pursued in a vacuum and methods other than traditional tax enforcement offer the rest of the answer to enhancing voluntary compliance.

Enforcement Program Needs

But traditional efforts — examining returns, collecting delinquent accounts and conducting criminal investigations — will always be essential and they must be augmented. Over the past decade, despite moderate staffing and budget increases, the IRS has not kept

pace with the growth of the taxpayer population and workload. A hiring freeze in most enforcement programs began in fiscal year 1989 and extended through 1990.

In 1990, the Examination program resulted in recommendations for \$22.3 billion in additional tax and penalties. About one million individual and corporate tax returns were audited but the rate of audit coverage declined, continuing a trend of recent years. For individual returns, the rate of audit coverage — .80 percent of all returns filed — is down from .92 percent in 1989, partially because audits of corporate taxpayers increased. The number of returns filed, particularly business and corporate returns, has increased while staffing has hardly grown at all.

This year Collection efforts yielded \$25.5 billion in collections on delinquent accounts and \$11.2 billion in assessments on delinquent returns. The number of delinquent tax accounts in our active inventory grew to more than 3.5 million accounts — almost nine percent over the number for 1989. That rate of growth, however, slowed the acceleration of recent years. The inventory grew by 13 percent between 1988 and 1989.

In Criminal Investigation we completed 5243 investigations of suspected tax crimes, including 1924 investigations of persons engaged in illegal drugs or other organized criminal activity. Our cases resulted in 2472 convictions, with 1609 receiving prison sentences. In recent years we have given strong support to the war on drugs through Criminal Investigation because these cases involve clear violations of the tax laws. But without a corresponding overall increase in staffing, traditional criminal tax enforcement activities have not kept pace.

Compliance program activity needs to be increased. The current levels are

not where we want these programs to be. The reasons for the situation are varied but primarily result from across the board workload increases which have outstripped any increases in our resources. In addition we have faced mandatory cost increases, not funded in our budget, causing us to postpone hiring needed personnel or providing the staff with more than the basic necessities of training and tools to do the work.

Lastly, our management information systems provided a functional, rather than agency-wide perspective so that we lacked the data to make the best informed judgments about the impact of program changes. In 1990, we began work on just such an information system, Enforcement Management Information System (EMIS).

Increased Complexity

Another reason why enforcement program levels are too low is the impact of the increasing complexity of the tax system. The past decade has witnessed substantial growth in both the size and complexity of our tax system. The Internal Revenue Code has been amended more than 100 times since 1980. Tax law changes have affected thousands of sections of the law requiring modifications to existing forms and instructions, development of nearly 100 new forms, annual reprogramming of computer systems and the need to constantly re-train our employees.

However, more subtle changes have also taken place. The net result is that the impact of IRS enforcement programs vary among groups of taxpayers, both business and individual.

For example, the growth in the amount of information required to be reported to taxpayers and the IRS by

third parties and the parallel development of the IRS' Information Returns Program (IRP) to match the data have ensured relatively high compliance among wage earners.

In 1990, more than 1 billion information reports were filed — 255 million reported wages from which tax had already been withheld. Another 109 million reported deduction items, such as mortgage interest. The rest were for income not subject to withholding — interest and dividends, for example. These information reports, of course, also go to taxpayers and have the potential to vastly improve the taxpayer's ability to file a correct return in the first place.

Most taxpayers find that almost all the information they need to file their tax returns comes from information returns they receive from their employers, banks, credit unions or mortgage companies, etc. Making sure taxpayers receive accurate and timely information returns is just as important as the work IRS does to match the data when the returns are filed. The payer's error rate for information returns may seem small at only five percent but that means that each year 50 million incorrect information returns come into the system.

The IRS program to match these information returns against the returns filed by individuals generated \$3.5 billion in additional tax and penalties in 1990. The effect of more accurate reporting by individuals, the IRP matching program and the normal selection process for audits have combined to ensure an adequate IRS compliance presence among the majority of individual taxpayers.

Unfortunately, programs such as the IRP are not easily adapted to provide

the same result in the area of sophisticated business and corporate taxpay- ers. But the growth in returns filed by large corporations, partnerships and sole proprietorships far exceeds our ability to use the traditional compliance approach of time consuming examinations.

A scrutiny of our track record in auditing large corporations shows a rapid rise in the number of cases and the amount of recommended tax not resolved at the audit level. While overall agreement rates have declined in recent years to 73% of returns audited and 20 percent of the tax at issue, in the large case area it was even lower — between seven and ten percent of the recommended tax increases resolved at lowest level. The resulting delays drive up costs for the taxpayers and the government and postpone tax receipts.

Managing Better

In 1990, we made several moves to address better ways to conduct our compliance activities.

- Taking a back to basics approach to managing the regular enforcement programs, we focused on selecting the most important cases and emphasizing front-line management. In Collection, the delinquent account collections rose 10 percent per staff year over the 1989 levels. We also reduced the total amount of large accounts receivable (cases exceeding \$1 million) by 17 percent this past year. The tax recommended per staff year in Examination rose to \$427,000, an increase of over 30 percent above the 1989 level.
- Ending the era of abusive tax shelters offered an opportunity to try a different management approach. The Tax Reform Act of 1986 effectively put a stop to the mass marketing of abusive tax shelters by enacting limits on deductions for so-called passive losses.

In spite of this legislative remedy, we faced a large inventory of cases from the period before 1987 when the passive loss rules did not apply.

Eliminating the backlog of tax shelter cases would relieve the burden on taxpayers who earnestly want to put tax shelter problems behind them and would free IRS resources for more current work. By bringing Examination and Appeals efforts together in a concerted attempt to resolve these cases more quickly, we increased the number of final reports issued to taxpayers by 30 percent, from 108,000 in 1989 to 140,000 in 1990. Virtually all cases related to pre-1987 tax shelter promotions should be closed within two years.

■ A national executive level director position was created to manage better the Information Returns Program (IRP). As described earlier, the IRP plays a unique role in the overall compliance strategy of the IRS, being the primary way to improve the accuracy of more than 100 million individual tax returns filed each year. Further the IRP is a cross-functional program with some responsibility in almost every IRS function. Better coordination and management were needed to put more emphasis on making sure that the information reports taxpayers get from payers are correct, timely and useful in preparing their returns.

■ After an extensive review of the Coordinated Examination Program (CEP) which involves the examinations of the 1500 largest corporate taxpayers, major changes were made. An executive level position of director of the CEP was created to provide overall direction to this important program. CEP accounts for 27 percent of all examination staffing and produced half of the \$22 billion in additional tax and

penalties which Examination recommended this year.

Other changes made to improve the quality of these large case audits and speed up resolving the cases included using more specialization and outside experts in the legal and technical issues peculiar to these types of cases. Improving coordination between the case agents and Appeals and Chief Counsel will see technical assistance expedited and cases resolved sooner.



■ We looked closely at ways to more quickly resolve controversies in large cases — over \$10 million in disputed tax — being handled by Appeals and Chief Counsel. The large case portion of the inventory of disputed cases had grown rapidly. As 1990 began there were 594 such cases representing \$34.8 billion in tax. In fiscal year 1984, there were 290 large cases involving \$14.2 billion. Annually we resolved about 185 large cases, each case averaging \$17 million in tax, penalties and interest. In 1990, better focused efforts to resolve these large cases resulted in an increase of \$4 million per case in the average assessment although the total number of cases closed did not change.

This initiative generated an additional \$593 million in revenues for 1990. Of equal importance, our experience in 1990 has given us better direction on ways to move cases through the system faster and allow taxpayers to resolve their cases more quickly.

■ Another initiative dealt with excise tax examinations. After a review of the program we concluded that more attention needed to be paid to excise tax compliance. Further we felt that additional experience in the excise tax

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area would be beneficial should these taxes become a more important source of revenue in the future.

In planning our approach in the excise tax initiative, we will try out some of the ideas of Compliance 2000. In our preliminary analysis we see a clear need for increasing our taxpayer education in this area. A strategy for addressing excise tax compliance issues will be completed in 1991.

Reduce Taxpayer Burden

Our efforts in the Compliance 2000 arena are directly correlated with another important objective — making the tax administration system easier for citizens so they can meet their tax obligations. The most important aspect of tax administration in the 1990's will be removing from the taxpayer's shoulders the burden of complying with the tax laws. Decisions about new directions in the tax system, either law changes or administrative matters, must assume that the public has a limited ability or willingness to conform their lives to the tax code.

While taxpayer burden comes from lots of sources, one of the most visible is tax forms. In 1990, we made a number of changes to tax forms to make filing easier.

■ The 1990 version of Form 1040A was modified to allow as many as 4.5 million elderly taxpayers to use this less complicated form. The form was changed to allow retirement income and estimated tax payments to be reported on this form, rather than the long form 1040.

■ The form used to request an automatic four month filing extension will be eliminated after the 1991 filing season. About five million taxpayers will

no longer be burdened with completing the form which was not useful to the public or essential to us.

■ A new, simpler self-employment tax schedule made filing easier for 95 percent (674,000) of all taxpayers who pay this tax.

We continued the series of town meetings throughout the country to get taxpayers' and return preparers' ideas for improving tax forms. This year a town meeting was held in London to get suggestions from overseas taxpayers who frequently have more complicated tax returns.

As rules and regulations were drafted, we tried to avoid the burden of unnecessary records or asking taxpayers to arrange business transactions in an atypical fashion just to accommodate the letter of the tax law.

For example, we made a simpler rule for taxpayers who claim business auto mileage allowances by having them use just one annual rate for computing the deduction, rather than two rates based on different amounts of mileage. In other regulations we frequently described a range of acceptable options — called safe harbors — to reduce the confusion of endlessly specific rules.

Taxpayer Advocacy

From the taxpayer's point of view, however, there can be no burden greater than the frustration of having a problem with the IRS that seems to defy resolution. When the normal channels don't work, the Problem Resolution Program (PRP) is there to play a vital role in cutting through red tape and getting a solution to a problem which may often appear to be insurmountable. PRP, headed by the Taxpayer Ombudsman, handled 379,000 problem cases for taxpayers last year, a decline from over 407,000 the previous year.

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As the taxpayers' advocate within the IRS, a part of the mission for the Ombudsman and the Problem Resolution Officers (PRO) in local offices is to identify IRS procedures which are burdensome to the public and find ways to eliminate the needless burden. In addition, a key feature of the Taxpayer's Bill of Rights law is administered by the PRP. When taxpayers face serious financial hardship paying both their tax bills and other expenses, such as housing or medical bills, they can request relief.

TSM, a decade-long effort, will see the current 1950's era system design replaced by systems supported by a new generation of modern information technology.

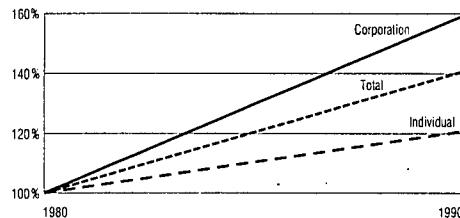
the prompt and responsive service they deserve is incalculable. The challenge of this endeavor is to continue the progress toward modernization while continuing to nudge the old system to the high levels of performance expected of the IRS.

Moving the IRS from the old world to the new one of TSM demands assigning a high degree of responsibility and accountability at the top executive level. In 1990, following a recommendation of the General Accounting Office, we created a chief information officer position as one of the top five jobs at the IRS. IRS is one of only two federal government agencies with a position of such high-level responsibility.

TSM, a decade-long effort, will see the current 1950's era system design replaced by systems supported by a new generation of modern information technology. Currently the output of documents processed at the ten service centers around the country is on reels of magnetic tape which are shipped to the Martinsburg Computing Center in West Virginia to update the central master file of 184 million accounts. The process takes a week, meaning that the most up to date information from account files is not available to IRS employees fielding calls from taxpayers.

The current system is slow and unwieldy and can't tie together the various data bases of taxpayer information we use to administer the whole system. The result is frustration for taxpayers who can't get problems solved quickly and frustration for IRS employees who can't do their jobs effectively.

Rate of Increase in Number of Returns Filed



To do this they apply under the Application for Taxpayer Assistance Order (ATAO) program, which gives a temporary suspension of enforcement actions while the PRO reviews the case to determine if a significant hardship truly exists or whether alternatives can be found to relieve the hardship and take care of the tax obligation. In 1990, PRP handled more than 17,600 requests for ATAOs and all generally were resolved to the satisfaction of both the taxpayer and the government.

Modernizing the Tax System

Tax Systems Modernization (TSM) is the key to the future of tax administration. The degree to which the IRS' antiquated computer systems design hampers our ability to give taxpayers

The Change Begins Now

In 1990 we brought the future system into clearer focus. Initial stages of a design master plan — the blueprint for modernization — were completed. The future system will make better use of the information taxpayers and income payers send to IRS by using electronic filing, optical character recognition, document imaging and other technologies to create and update taxpayer files immediately. Complete and accurate information will then be available on-line to IRS employees throughout the Agency to answer taxpayers' questions, resolve account discrepancies, or conduct compliance programs.

Over the next ten years, we can:

- eliminate millions of unnecessary contacts with taxpayers needed now to correct name, address and social security number mismatches;
- virtually wipe out the confusion caused when a taxpayer who has already properly responded to IRS correspondence gets another computer generated letter because the file was not updated quickly enough;
- provide copies of tax returns to taxpayers and IRS employees in less than one day rather than our current 45-day average;
- reduce by one quarter the time it takes us to process cases;
- send more personalized correspondence to taxpayers specifically tailored to the taxpayer's account, rather than a generic form letter.

In addition to these obvious benefits for the taxpaying public and IRS employees, TSM will provide other opportunities.

The already high level of privacy and confidentiality given to tax returns and taxpayer information can be enhanced. Productivity gains driven by improved quality of our work can free up resources each year for other needed work. Equally important will be the information the system will generate to allow management to employ a more strategic approach to enhancing voluntary compliance rather than the ex post facto analysis done now.

Outside Expertise Needed

The importance and scope of the TSM effort demands the talents of more than just the IRS and others within government. This year we joined with the National Academy of Sciences in a two year contract to provide an ongoing assessment of our modernization work. The Academy drew together a panel of leaders from the business and academic worlds to check our plans, challenge our assumptions and make certain the TSM plan does not overlook the needs of any of the many constituencies of tax administration.

In an effort to get ideas about modernization from those outside the IRS, we sponsored a Systems Modernization Forum and invited the public, tax practitioners and representatives of the business community to share ideas.

As a part of the budget process for fiscal year 1991, we allocated funds to establish a federal research and development center to assist us in the modernization effort. Such a facility would provide us with the technological expertise we must have to complete an effort of the magnitude of TSM.

Recognizing the monumental task ahead in procurement of the equipment and other needs for TSM, a review of the Contracts and Acquisition operation was done. A number of recommendations were made and

accepted to sharpen our technical proficiency in the procurement area, elevate the importance of the activity and provide the resources needed to get the job done.

Benefits Already Seen

Planning and implementing TSM projects will be carried on simultaneously in the initial stages. Some exciting aspects of TSM are already in place and the benefits show us the promise of modern technologies.

- The nearly 4.2 million individual taxpayers who filed their returns electronically during the 1990 filing season, not only got their refunds faster but they got higher quality, too. The chance of a mistake — either by IRS or the taxpayer — is significantly reduced. There are fewer opportunities for math errors, data entry mistakes and other miscues that can slow processing and generate contacts with IRS. This year the error rate for processing returns filed on paper averaged 19 percent while the rate for electronic returns was only 4.5 percent.

Electronic filing began as a pilot program in 1986 when 25,000 returns were filed. Up until now only taxpayers due a refund could file electronically. But for the 1991 filing season returns with a balance due will be accepted for electronic filing. This change will capitalize on another benefit of electronic filing — automatic acknowledgement that IRS has received the return and that it is correct and can be processed. Business taxpayers can also choose the electronic option. Partnership and trust returns and some employee plans returns now can be filed electronically.

- We began implementing the On-Line Entity (OLE) System which allows immediate access to more than 350 million files of tax account entity data — name, address, social security

or employer identification numbers. Merely adding this much data to the information resources provided to IRS employees has had a major impact. The OLE System is queried several hundred thousand times each week to resolve account problems. Without OLE, resolving these same types of problems frequently meant contacting the taxpayer and always meant delays in closing the case.

- The Automated Underreporter (AUR) Control System came on-line in 1990. The system immediately relieved the problems of tracking the annual inventory of about 9 million underreporter cases. This system lets our employees quickly find the current status and location of every case where the IRS has sent a taxpayer a notice about a potential discrepancy in the income documents provided to IRS by payers and the taxpayer's reporting. The system significantly improved our ability to respond to taxpayers' correspondence about underreporter notices and reduced the number of letters which could not be associated with a case file. During an average week two years ago, about 9800 cases could not be located. After the tracking system was installed the number of cases which could not be associated fell to under 1300 in a comparable week — an 87% improvement.

The AUR system, which will begin implementation in fiscal year 1991, is an example of how modernization will move us closer to a goal that in 95 percent of all cases taxpayers should be able to resolve any matter by a contact with a single IRS employee and within specified time frames.

The AUR system will move the information returns matching process from a labor and paper intensive

operation toward a paperless environment. The purpose of the matching program is to compare information provided by payers with the taxpayer's return to decide if a discrepancy notice is warranted.

Using a network of PC terminals linked to a central computer, the AUR System will provide IRS examiners with on-screen displays of information returns and tax account data to allow for quicker and more accurate analysis and calculations. By providing access to this case history to local Taxpayer Service offices as well as service centers, taxpayers who get underreporter notices can contact any IRS office to resolve a question about the notice. Currently taxpayers must write to the service center which sent the notice.

■ We successfully tested and are implementing a system to allow employees doing collection work to use a single computer terminal to access a number of separate data bases of tax information which have been connected for this purpose. This initiative, called the Connectivity System, means that employees have all information on current payments, credits and other information necessary to resolve a taxpayer's questions about a delinquent account during a single contact.

Technology Will Reduce Burden
Tax Systems Modernization has tremendous potential for reducing taxpayers' burden as the computer systems are modernized. Not only will unnecessary or inaccurate contacts from the IRS be eliminated but taxpayers will be able to conduct their IRS business more expeditiously.

More modern information systems will be the springboard to installing an agency-wide concept of one stop service — all IRS matters resolved with a contact to only one IRS employee. But

we do not need to wait for a technological revolution to improve our performance.

For instance, we are moving ahead on plans to make sure that most account questions can be handled routinely by telephone, rather than by mail. Right now Taxpayer Service telephone assistants resolve 56 percent of all account questions on the spot. With the right mix of technology and staffing, our goal is to reach the 95 percent level in two years.

IRS correspondence with taxpayers has been a seemingly intractable problem for some time. We know that when we write a taxpayer, the correspondence should not only look businesslike but also should be clear, correct and understandable. The volume of correspondence IRS generates and receives each year makes the challenge a large one. In 1990, almost 100 million letters and notices went out. In our service centers account adjustments area alone, more than 11 million letters from taxpayers are answered.

This year we began to address the problem systematically. With a new program called Professional Letter System installed at the Ogden and Austin Service Centers, IRS employees use personal computers to write letters to taxpayers, rather than choosing from standardized paragraphs. The output is higher quality, lets the employee personally sign the letter, include a phone number for follow-up questions and make sure proper enclosures are included with the letter.

Another project involved applying an automated expert system, or artificial intelligence, to analyze the taxpayer's letter, composing a response which is more to the point than standard language. Also the Taxpayer Ombudsman began a review of the standard form notices that IRS sends to taxpayers to clarify the language and make them more useful to taxpayers.



Quality is the Only Way

Improving the quality of our work reduces the burden on the public and the IRS. Over the past five years, the IRS has put a high priority on finding ways to improve the quality of the services we provide the public. The principles of the quality improvement process — focusing on the needs of the customer, analyzing the root causes of problems, empowering front-line employees in the solution — are identical to private sector quality efforts.

This year's Strategic Business Plan elevates the quality improvement goal to the level of a factor critical to the success of all IRS programs. We believe that improving quality is the only way to drive productivity gains in all IRS functions. Results were encouraging.

During 1990, Taxpayer Service improved the accuracy of the answers given to taxpayers by telephone assistants by almost 25 percent — from 63 percent in fiscal year 1989 to 77 percent. An 85 percent accuracy goal is set for 1991.

Returns were processed through IRS service centers more quickly and with fewer errors. We saw a decline in the number of refund returns not processed within the 45 day period from the return due date and thus requiring IRS to pay interest on the refund. In 1989, more than 1 million refunds required interest. In 1990, that figure was cut by more than a quarter — to 740,000 returns. More than \$4 million was saved in interest costs.

Another indicator of improved quality is the drop in the inventory of cases requiring post-processing adjustment because there is some error, discrepancy or dispute about the taxpayer's account. In 1990, we cut the inventory by 500,000 cases — from 11.5 million in 1989 — although more returns were filed. At the same time our accuracy in

making those account adjustments increased by 10 percent — from 82 percent in 1989 to 85 percent for 1991.

Improved quality in processing also has produced a decline in the number of accounts that cannot be posted to the master file because of some inconsistency in the information in the account. Usually the inconsistency is a mismatch between the name and account identifying number (social security or employer's identification number). More accurate processing combined with implementing a feature of Tax Systems Modernization (the On-Line Entity System) has seen the inventory of such cases go from 11.5 million in 1988 to 9.8 million in 1989 to 8.5 million this year. During the same time period the number of returns filed increased by almost 4 percent.

Joint Quality Efforts Pay

Since 1987 when we joined with the National Treasury Employees Union in a joint quality improvement process (QIP), every IRS employee has been trained in the basic theory of quality improvement. In 1990, working through QIP teams, we completed 139 QIP projects which forecast savings in excess of \$10 million.

Here are some examples:

■ A QIP team was chartered to find out why estimated tax penalties were assessed incorrectly even when the taxpayer attached the required form to show why the penalty did not apply. After analyzing the problem, the team's recommendations included revisions to the instructions for taxpayers and for IRS employees and changes to computer programs. These recommendations brought about a 45 percent



Fostering a work environment of high professional and ethical standards demonstrates vividly the value of our employees to their colleagues and to the public they serve.

improvement in accuracy in processing these cases and annual savings of \$1 million. This figure does not include the cost savings to taxpayers who no longer receive incorrect penalty notices.

■ In Atlanta, a QIP team made up of service center employees and Inspection worked on ways to speed up background checks required on all newly hired employees. These background investigations are one of the ways that Inspection helps to ensure the integrity of the IRS workforce. Delays in completing the checks meant that employees who should not be hired, including those who may have a previously undisclosed criminal record, sometimes worked for weeks or months before they were dismissed. Following the QIP team's review, procedural changes to cut the screening time included conducting electronic name checks with other law enforcement agencies and providing finger-print cards directly to the FBI. More than \$1 million will be saved because unsuitable employees will not be hired.

■ The decision discussed earlier to eliminate in 1992 the form requesting an automatic extension of time to file tax returns had its genesis in a QIP team. The team recommended that taxpayers who meet the criteria for an extension should get it by merely filing their return during the extension period. If the return does not meet the extension criteria, this will be detected when it is processed and the normal delinquency penalty will be assessed.

Quality improvement takes hard work and attention to detail. It is gratifying to see results and to be recognized for our efforts. In 1990, for the third year in a row, the Office of

Management and Budget honored an IRS office as a Quality Improvement Prototype Award Winner. The winner was the Cincinnati Service Center. Since 1988, OMB has given only 13 prototype awards and IRS has won five of them.

A Professional Workforce

The accomplishments and challenges described in this report can only be achieved with a workforce of dedicated professional civil servants. The IRS has a pivotal place in the operation of our government and IRS employees who are well trained and equipped to do their jobs are essential to our success in the future. In the IRS budgets of the 1980s, the most balanced support for employee needs was not always possible for the reason cited earlier. The strategic management process in place now lets us be sure that our actions reinforce our words — our employees are our most valuable resource.

Fostering a work environment of high professional and ethical standards demonstrates vividly the value of our employees to their colleagues and to the public they serve. Many years ago the IRS established conduct rules that were more comprehensive than many organizations and set up an autonomous Inspection function to make sure integrity was maintained. Last year, the congressional oversight process and criticisms from others caused us to examine our practices to make sure complacency had not set in.

Integrity Focus

This year we renewed our focus and emphasis on integrity issues. We now rely more heavily on the Treasury Department Inspector General for an outside check to avoid even the appearance that investigations are not independent and impartial. We also

elevated the head of Inspection to Chief Inspector, beefed up Inspection staffing and put in a telephone hotline for employees to report wrongdoing. These moves, along with a training plan and review of our conduct rules, were clear signals that we have a dedicated workforce with a high level of integrity and we want it to stay that way.

We neared completion on a strategic initiative report, "Improve Ethics, Integrity and Conduct Awareness," which has recommendations based on the best public and private sector practices. To gain the perspective of those outside the IRS, we chartered the Commissioner's Review Panel on Integrity Controls — a group of practitioners, legal experts and others — to review our efforts.

Cultural Diversity

The increasing importance of cultural diversity was at the top of our human resource agenda in 1990. The current IRS workforce is made up of almost 65 percent women and over 30 percent minority employees. These figures compare favorably with other federal agencies but the IRS aims to be an employer of choice in the federal sector.

This year we adopted a five point approach recommended by a strategic initiative report, "Minorities and Women Within the IRS." The strategic initiative commits the IRS to actions which will retain and develop minorities and women for advancement within the agency.

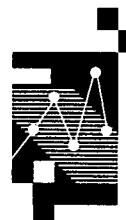
As important as commitment are results. In 1990, more than one-fifth of all executive appointments were women or minorities, 11 percent minorities and 12 percent white females. In addition, more than half of all IRS promotions to top management

positions (GM/GS 13-15 levels) were women and minorities. From this category come executives of tomorrow.

Like other employers, the IRS is moving into many new areas of employee programs. Child care centers are now available at 30 of our offices around the country and many employees accommodate needs in their personal lives by working flexible schedules. Expanding job sharing opportunities and determining how we will use the concept of flexible workplaces will be considered in 1991.

In Conclusion

The beginning of this report set out two objectives: explaining what was accomplished in 1990 and describing the plans to manage changes slated for the tax administration system in the decade ahead. Our record for 1990 shows that we did our job well. The tax filing season was one of the best on record, the quality of our service to the public improved in many important areas and we made progress in the strategic management process. We challenged some of our own assumptions about the way we do our work and made a practice of asking for the views of others who have a stake in good tax administration.



While the decade closed at the end of 1990, a new and exciting era for the taxpaying public and the IRS began. If we successfully capitalize on the potential to transform the tax administration system, the benefits — top quality service to taxpayers, greater job satisfaction for IRS employees and better value for each budget dollar — will be well worth the hard work ahead. The IRS is ready for the challenge.

Statistical Tables

NOTE: Statistical data used in the text and tables of this volume are on a fiscal year basis, unless otherwise noted. For example, data headed "1990" pertain to the fiscal year ended September 30, 1990.

Footnotes for all tables are combined at the end of the Statistical Tables section.

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Table 1 — Summary: Internal Revenue Collections

(In thousands of dollars. For details see Statistical Table 3.)

Source	Percent of 1990 collections	Gross collections			Net collections Percent of 1990 collections
		1989	1990	1990 Refunds ^a	
Grand total	100.0%	1,013,322,133	1,058,351,632	97,250,787	959,114,855 100.0%
Income taxes, total	61.9%	622,746,059	650,244,947	—	—
Corporation	10.4%	117,014,564	110,016,539	16,882,913	93,133,626
Regular	10.4%	116,743,148	109,712,541	—	—
Exempt organizations/business income tax	51.1%	515,731,504	540,238,408	76,786,752 ^b	463,441,656
Individuals, total ^c	36.8%	381,418,569	388,415,444	—	—
Withheld by employers ^d	14.4%	154,312,938	151,811,954	—	—
Other ^e	34.8%	345,625,586	367,219,321	1,278,534	365,940,787
Employment taxes, total	33.8%	338,780,959	336,277,952	1,081,060	336,453,872
Old-age survivor's disability and hospital insurance, total	31.9%	317,780,046	336,277,958	—	—
Federal unemployment contributions	2.0%	19,029,022	21,267,594	—	—
Self-employment insurance contributions	0.5%	4,692,520	5,515,998	155,809	5,360,190
Unemployment insurance	0.4%	4,123,897	4,157,771	41,045	4,116,725
Railroad retirement	1.1%	9,731,149	11,765,339	268,739	11,493,200
Estate and gift taxes, total	0.9%	8,143,689	9,633,738	—	—
Estate	0.2%	829,457	2,128,202	—	—
Gift	0.2%	—	—	—	—
Excise taxes, total	2.6%	25,977,333	27,139,445	2,033,859	25,105,585

Table 2 — Summary: Number of Returns by Principal Type of Return

(Figures in thousands. For details see Statistical Table 7.)

Type of return	1989	1990
Grand total	199,487	201,715
Income taxes, total	157,129	160,066
Individual	110,553	112,442
1040	71,787	74,389
1040A	18,720	18,390
1040EZ	19,488	19,433
1040 other ^f	257	291
Individual estimated tax	37,581	38,185
Fiduciary	625	2,702
Fiduciary estimated tax	663	651
Partnership	1,788	1,741
Corporation	4,209	4,311
Estate tax	55	59
Gift tax	121	146
Employment taxes	26,930	28,314
Exempt organizations	490	484
Employee plans	1,633	1,016
Excise taxes	949	840
Supplemental documents ^g	10,260	10,170

Table 3 — Internal Revenue Collections by Region and State
(in thousands of dollars)

Internal revenue regions and districts, states and other areas. States represented by single districts indicated in parentheses; totals for other states shown at bottom of table.*	Individual income and employment taxes				
	Total internal revenue collections (1)	Corporation income tax ^a (2)	Income tax		
			Total (3)	not withheld and SEC 442 ^b (4)	withheld and FICA ^c (5)
United States, total	1,054,385,852	110,161,531	807,447,729	173,078,558	724,364,402
North Atlantic Region	178,426,705	21,093,993	153,105,876	27,142,859	124,914,189
Albany (See (d) below)	10,765,440	1,229,175	9,465,083	1,112,046	8,306,447
Baltimore (Maryland and D.C.)	3,223,384	710,919	2,313,653	532,523	2,230,208
Boston (Massachusetts)	30,747,604	2,684,689	27,467,576	4,980,636	22,990,363
Brooklyn (See (d) below)	19,957,422	886,731	18,513,211	4,979,717	13,329,376
Buffalo (See (d) below)	15,171,996	1,262,439	13,658,024	2,214,743	11,348,842
Burlington (Vermont)	1,608,384	104,654	1,479,668	362,104	1,102,617
Hartford (Connecticut)	23,212,476	3,720,869	20,268,955	5,152,225	17,547,241
Manhattan (See (d) below)	63,788,476	10,312,567	51,434,108	7,833,082	4,260,322
Portsmouth (New Hampshire)	3,930,835	203,213	3,668,533	834,319	2,810,705
Providence (Rhode Island)	4,006,957	369,455	3,542,497	662,652	2,855,700
Mid-Atlantic Region	139,286,147	18,384,933	137,765,768	22,733,815	113,180,553
Baltimore (Maryland and D.C.)	31,181,576	2,293,180	28,294,948	4,107,597	23,774,060
Newark (New Jersey)	48,867,251	5,417,822	41,659,623	6,754,050	34,630,066
Philadelphia (Pennsylvania)	34,649,869	3,018,551	30,178,463	5,329,441	24,235,969
Pittsburgh (See (f) below)	16,417,154	1,775,479	14,247,170	2,125,935	11,110,210
Richmond (Virginia)	22,658,143	2,056,260	19,793,005	3,813,250	15,449,063
Wilmington (Delaware)	5,510,711	1,885,618	3,625,698	471,915	3,130,546
Southeast Region	141,957,828	13,348,491	124,842,283	27,480,826	85,505,147
Atlanta (Georgia)	23,970,814	3,823,086	19,083,821	3,236,582	15,684,139
Birmingham (Alabama)	9,929,880	736,591	8,938,510	1,652,340	719,264
Columbia (South Carolina)	8,525,252	562,649	7,797,336	1,382,187	6,533,085
Ft. Lauderdale (Florida)	20,061,041	1,041,931	19,085,739	1,727,003	11,195,995
Greensboro (North Carolina)	20,881,755	2,209,919	18,082,275	3,573,378	14,370,499
Jackson (Mississippi)	4,857,897	602,301	4,149,090	880,808	3,225,370
Jacksonville (See (b) below)	20,314,080	1,018,073	18,899,363	4,209,768	14,037,288
Little Rock (Arkansas)	6,551,162	1,180,879	5,148,749	971,325	4,123,783
Nashville (Tennessee)	16,037,355	1,469,753	14,461,553	2,444,444	11,576,995
New Orleans (Louisiana)	10,086,566	502,537	9,226,181	1,890,354	7,226,743
Central Region	128,118,221	12,080,221	117,038,551	18,366,174	84,666,109
Chicago (Illinois)	18,758,558	2,473,945	16,045,583	2,444,620	13,518,787
Cleveland (See (e) below)	28,736,582	2,668,126	24,220,503	3,214,465	20,840,493
Detroit (Michigan)	43,962,792	3,935,262	39,427,540	4,675,148	34,457,721
Indianapolis (Indiana)	22,094,484	1,442,438	20,093,084	2,703,519	17,772,421
Louisville (Kentucky)	9,803,571	1,688,426	8,136,174	1,691,307	6,382,851
Parkersburg (West Virginia)	3,532,492	224,354	3,183,960	639,655	2,933,977
Midwest Region	150,665,848	18,048,864	127,865,555	21,255,828	104,449,278
Aberdeen (South Dakota)	1,534,408	1,001,405	1,000,733	405,405	944,270
Chicago (See (e) below)	6,443,530	43,183,102	7,403,370	35,274,145	5,000,270
Des Moines (Iowa)	7,802,387	839,202	6,821,743	1,032,361	5,136,335
Fargo (North Dakota)	3,228,326	83,317	3,112,227	379,744	2,724,416
Helena (Montana)	1,703,283	11,259	1,524,164	465,815	1,037,745
Minneapolis (Minnesota)	17,902,187	1,807,153	15,743,260	2,630,920	12,265,954
Omaha (Nebraska)	6,475,152	918,723	5,631,746	1,038,419	4,140,424
St. Louis (Missouri)	25,267,339	3,725,911	20,579,129	2,957,098	17,457,995
St. Paul (Minnesota)	25,574,977	3,217,338	21,686,429	2,738,834	18,294,089
Springfield (See (c) below)	9,042,495	1,626,141	7,857,414	1,562,204	6,240,577
Southeast Region	117,454,715	10,382,884	97,823,637	20,267,182	76,826,949
Albuquerque (New Mexico)	2,979,502	90,033	2,761,763	632,920	1,219,848
Austin (See (g) below)	13,220,214	471,101	12,217,100	2,716,116	8,969,599
Chattanooga (Tennessee)	1,237,898	35,631	1,055,786	356,390	691,153
Dallas (See (g) below)	29,622,611	2,804,298	24,598,238	5,048,573	19,364,857
Denver (Colorado)	14,744,185	813,014	13,533,208	2,190,060	11,245,080
Houston (See (g) below)	23,347,647	3,707,181	19,579,399	3,211,061	12,653,514
Oklahoma City (Oklahoma)	10,273,427	651,170	7,970,720	1,502,222	5,370,557
Phoenix (Arizona)	8,708,153	442,326	6,001,854	1,851,219	5,992,074
Salt Lake City (Utah)	4,298,880	443,647	3,708,056	718,406	2,959,870
Wichita (Kansas)	9,025,559	692,450	7,970,637	1,769,413	5,890,129
Western Region	170,479,466	16,223,393	146,006,337	34,895,832	111,888,908
Anchorage (Alaska)	2,051,568	120,019	1,901,262	457,834	1,431,202
Boise (Idaho)	2,997,111	345,495	2,607,381	2,059,034	1,000,000
Honolulu (Hawaii)	4,264,274	461,579	3,570,041	917,614	2,731,169
Las Vegas (Nevada)	20,530,024	1,903,170	20,145,500	7,147,175	18,157,357
Los Angeles (See (a) below)	4,427,144	328,121	4,027,500	1,151,880	2,845,335
Portland (Oregon)	41,047,680	4,869,269	33,884,532	7,190,138	26,280,416
Sacramento (See (a) below)	14,720,411	942,723	8,546,388	1,955,655	6,555,351
San Francisco (See (a) below)	22,194,476	5,931,226	19,250,700	3,029,500	14,750,957
San Jose (See (g) below)	20,340,459	4,142,497	18,382,908	4,361,370	13,900,279
Seattle (Washington)	19,276,594	1,908,115	16,925,626	3,732,671	13,076,745
Undistributed**	6,693,822	1,847,801	2,833,465	2,634,433	46,098

Total for states not shown above

(a) California	127,795,725	12,117,343	10,326,131	26,162,171	63,190,071
(b) Florida	41,301,922	1,962,771	37,985,663	11,535,507	25,686,275
(c) Illinois	51,020,559	7,459,100	5,140,476	8,937,774	4,132,942
(d) New York	109,694,335	13,731,013	93,070,426	16,144,569	75,244,967
(e) Ohio	47,522,201	5,341,728	40,269,085	5,659,145	34,359,195
(f) Pennsylvania	51,062,367	4,544,300	44,416,497	7,587,003	36,116,859
(g) Texas	66,191,071	6,683,762	52,795,469	11,051,451	41,386,970

Table 3 — Internal Revenue Collections by Region and State, continued
(in thousands of dollars)

Internal revenue regions and districts, states and other areas. States represented by single districts indicated in parentheses; totals for other states shown at bottom of table.*	Individual income and employment taxes				
	Railroad retirement ^d (6)	Unemployment insurance ^e (7)			
		Estate tax ^f (8)	Gift tax ^g (9)	Excise tax ^h (10)	
United States, total	4,157,771	5,515,989	8,633,736	2,128,202	27,139,445
North Atlantic Region	239,729	888,100	1,651,112	388,474	1,955,309
Albany (See (d) below)	4,342	42,248	35,013	3,210	32,059
Boston (Massachusetts)	1,354	20,880	59,407	39,039	30,353
Brooklyn (See (d) below)	17,001	15,927	30,937	4,191	24,791
Buffalo (See (d) below)	9,102	65,337	78,097	12,559	16,877
Burlington (Vermont)	1,045	1,045	1,045	1,045	1,045
Hartford (Connecticut)	1,723	81,476	220,220	42,493	25,444
Manhattan (See (d) below)	1,723	81,476	220,220	42,493	25,444
Portsmouth (New Hampshire)	98,936	232	865,606	22,470	94,593
Providence (Rhode Island)	1,842	22,303	41,623	3,981	49,431
Mid-Atlantic Region	1,211,193	1,000,000	1,000,000	1,000,000	1,000,000
Baltimore (Maryland and D.C.)	303,592	105,679	200,110	91,751	301,687
Newark (New Jersey)	53,538	221,969	304,916	98,822	1,388,256
Philadelphia (See (f) below)	412,116	179,078	390,951	62,314	851,661
Pittsburgh (See (f) below)	38,293	83,107	101,541	45,413	149,361
Richmond (Virginia)	403,537	123,595	206,688	50,947	304,979
Wilmington (Delaware)	60	23,175	23,235	42,851	133,311
Southeast Region	597,100	1,000,000	1,000,000	1,000,000	1,000,000
Atlanta (Georgia)	1,134	159,665	110,124	1,045	91,144
Birmingham (Alabama)	1,951	64,945	60,283	19,722	15,774
Columbia (South Carolina)	872	61,188	40,808	13,860	110,802
Fl. Lauderdale (See (b) below)	339	114,255	528,994	143,376	279,254
Greensboro (North Carolina)	1,431	139,397	120,205	18,505	192,507
Jackson (Mississippi)	11,178	31,734	35,666	21,37	63,733
Jacksonville (See (b) below)	570,152	82,153	215,097	42,866	140,681
Little Rock (Arkansas)	3,736	49,905	32,381	15,432	173,741
Nashville (Tennessee)	2,394	65,732	80,634	15,528	32,531
New Orleans (Louisiana)	2,697	60,449	95,592	27,217	201,878
Central Region	1,05,685	639,839	729,580	174,937	2,889,373
Chicago (See (e) below)	114	65,230	127,073	20,243	115,156
Cleveland (See (e) below)	12,269	14,077	15,707	4,703	14,215
Detroit (Michigan)	62,768	232,003	169,131	55,548	375,293
Indianapolis (Indiana)	17,779	69,366	156,338	24,778	37,845
Louisville (Kentucky)	5,682	10,019	29,765	1,291,152	1,291,152
Parkersburg (West Virginia)	292	20,576	26,742	7,114	110,842
Midwest Region	1,358,205	744,546	1,033,109	268,035	3,875,266
Aberdeen (South Dakota)	2,645	8,885	7,617	1,573	29,500
Chicago (See (e) below)	254,449	250,438	429,170	17,509	1,795,863
Des Moines (Iowa)	4,249	47,372	43,226	2,922	32,922
Fargo (North Dakota)	9,675	7,657	8,964	960	22,858
Helena (Montana)	10,354	10,147	20,952	15,532</	

Table 4 — Internal Revenue Collection by Principal Sources
(in thousands of dollars)

Fiscal year	Total Internal Revenue collections	Income and profits taxes					
		Total (2)	Income and profits taxes (3)	Individual income taxes (4)	Employment taxes (5)	Estate and gift taxes (6)	Excise taxes (7)
1961	94,401,086	67,917,941	21,764,940	46,153,001	12,502,451	1,916,392	12,064,812
1962	99,440,839	71,945,305	21,295,711	50,549,594	12,703,171	2,035,187	12,752,176
1963	105,825,395	75,323,714	22,338,134	52,987,581	15,004,468	2,187,457	13,409,737
1964	112,125,257	79,720,118	24,490,503	54,544,004	17,000,433	2,240,020	13,932,222
1965	114,434,554	79,792,016	26,131,334	53,660,633	17,104,306	2,745,532	14,792,779
1966	126,474,961	82,111,000	27,551,551	55,000,551	17,200,200	3,092,922	13,993,112
1967	134,274,155	104,288,420	34,917,825	69,370,595	26,953,241	3,014,406	14,113,748
1968	153,636,838	108,148,565	29,896,520	78,252,045	28,085,898	3,081,979	14,320,398
1969	167,919,560	135,778,052	39,337,646	97,440,406	33,068,657	3,530,065	15,542,787
1970	195,722,096	138,688,568	35,038,983	103,651,585	37,449,188	3,680,076	15,904,264
1971	191,647,198	131,072,374	39,319,953	100,752,421	39,916,890	3,784,283	16,871,851
1972	209,855,737	143,804,732	34,925,546	108,878,186	43,714,001	5,469,969	18,847,038
1973	237,787,344	154,150,115	39,150,565	125,000,000	52,100,000	4,150,000	15,500,000
1974	238,374,254	164,648,094	41,744,444	142,923,550	62,093,632	5,100,675	17,109,853
1975	283,822,776	202,146,097	45,746,660	156,399,437	70,140,809	4,688,079	16,847,741
1976	367,751,153	267,751,153	46,782,200	154,968,797	74,202,853	5,307,466	17,399,118
1977 (TQ) ^r	75,462,780	49,567,484	9,808,895	39,758,579	19,892,041	4,485,247	4,518,008
1978	358,139,417	246,805,067	60,049,804	186,755,263	86,076,316	7,425,325	17,832,707
1979	399,778,389	278,438,289	65,380,145	97,291,653	5,381,499	18,664,949	
1980	460,412,185	322,959,033	71,447,142	21,545,857	12,647,074	5,513,074	19,944,264
1981	519,375,423	359,552,992	72,779,510	23,442,422	12,830,480	6,468,381	24,615,021
1982	606,799,103	406,583,302	73,733,156	33,650,140	12,830,480	6,468,381	24,615,021
1983	632,266,556	416,527,523	352,000,000	185,717,938	8,143,373	36,779,428	
1984	627,245,703	411,407,523	61,779,536	349,627,947	173,847,854	6,225,877	35,765,538
1985	742,871,541	477,072,327	77,412,769	396,659,558	225,214,568	6,579,703	37,004,944
1986	782,251,812	497,406,391	80,441,620 ^t	416,964,771 ^r	243,978,380	7,194,956	33,672,086
1987	886,290,590	568,311,471	102,858,885	465,452,486	277,000,459	7,667,570	33,310,988
1988	935,106,593	583,349,120	109,682,554	473,666,566	318,038,990	7,784,445	25,934,040
1989	1,013,322,133	532,749,060	117,014,454	515,344,444	342,900,000	8,973,400	25,233,933
1990	1,056,363,652	630,244,947	110,010,539	540,228,408	357,219,321	11,761,929	27,139,445

* Transition quarter
r Revised

Table 5 — Amount of Internal Revenue Refunds Including Interest
(in thousands of dollars)

Internal revenue regions and districts, states and other areas. (States represented by single districts indicated in parentheses; areas for other states shown at bottom of table.)	Total (1)	Corporation income ^s (2)	Individual income ^t (3)	Employment taxes ^u (4)	Estate tax (5)	Gift tax (6)	Excise taxes ^v (7)
United States, total	99,855,978	18,323,511	76,064,812	2,678,170	304,111	24,548	2,260,681
North Atlantic Region	15,845,989	3,960,152	11,258,272	234,397	59,730	3,340	131,154
Albany (See d below)	731,814	57,527	658,877	11,433	1,288	298	2,390
Augusta (See e below)	432,164	55,000	392,664	4,664	702	1	1,788
Boston (Massachusetts)	3,108,642	740,032	2,285,174	10,774	837	215	215
Brooklyn (See f below)	2,613,074	183,567	2,374,842	34,923	5,376	241	14,125
Buffalo (See g below)	1,679,764	245,038	1,413,709	13,308	2,775	(754)	5,687
Burlington (Vermont)	150,364	24,434	161,514	2,578	401	1	1,406
Hartford (Connecticut)	2,300,063	753,929	1,477,267	35,146	9,965	623	18,055
Manhattan (See f below)	3,604,209	1,752,767	1,691,534	82,615	27,332	1,449	6,812
Portsmouth (New Hampshire)	567,738	97,715	456,862	5,972	972	(6)	6,223
Providence (Rhode Island)	416,514	65,737	342,843	4,024	744	652	2,715
Mid-Atlantic Region	13,737,635	2,807,142	10,857,477	378,633	43,248	10,781	92,344
Baltimore (Maryland & D.C.)	2,589,573	432,603	1,985,066	148,229	7,124	(270)	16,800
New Jersey	1,085,155	186,142	886,056	12,056	1,066		
Philadelphia (See h below)	2,703,385	239,077	2,024,544	57,984	154	1,944	
Pittsburgh (See i below)	1,379,046	234,239	1,115,731	20,231	2,046	(582)	7,381
Richmond (Virginia)	2,326,236	434,533	1,840,071	26,927	1,814	10,291	12,598
Wilmington (Delaware)	340,814	129,733	206,430	2,808	313	132	1,397
Southeast Region	15,246,635	1,703,633	13,199,663	223,344	48,973	2,378	67,918
Atlanta (Georgia)	2,222,804	244,702	1,929,142	33,769	4,767	267	10,158
Birmingham (Alabama)	1,195,734	112,632	1,055,020	12,305	800	24	
Columbia (South Carolina)	1,118,365	120,772	973,083	14,715	3,068	221	5,528
Fort Lauderdale (See b below)	2,099,453	246,915	1,737,815	40,738	15,530	423	8,842
Greenville (North Carolina)	2,063,192	241,166	1,788,155	20,648	2,603	136	10,863
Jackson (Mississippi)	671,604	63,203	598,869	5,599	1,341	59	2,533
Jacksonville (Florida)	2,274,872	185,615	1,929,600	37,027	16,687	784	9,115
Little Rock (Arkansas)	622,220	51,700	514,701	7,232	1,006	1	1,133
Nashville (Tennessee)	1,006,585	133,898	945,263	35,544	4,293	302	11,077
New Orleans (Louisiana)	1,190,825	143,765	1,026,642	14,678	2,040	111	3,069
Central Region	11,636,635	2,054,358	8,000,853	186,888	25,844	1,818	81,883
Aberdeen (South Dakota)	158,723	10,102	144,177	1,157	42	2	564
Chicago (See c below)	4,085,931	953,187	2,997,877	85,913	10,901	24	38,029
Des Moines (Iowa)	771,376	123,338	635,018	8,246	732	39	4,003
Fargo (North Dakota)	179,495	25,732	150,591	1,884	418	870	
Helena (Montana)	182,389	14,422	164,265	2,271	474	41	856
Milwaukee (Wisconsin)	1,260,169	195,102	1,032,800	16,151	2,027	16	12,140
Omaha (Nebraska)	436,979	69,115	356,223	5,130	631	17	3,963
St. Louis (Missouri)	1,590,664	200,198	1,350,395	23,490	4,440	1,068	11,043
St. Paul (Minnesota)	1,180,229	238,973	916,700	13,876	3,265	88	7,328
Springfield (See c below)	1,259,690	519,510	726,057	8,205	2,819	291	2,769
Southwest Region	12,423,913	2,735,614	8,883,578	171,049	33,888	3,775	769,270
Albuquerque (New Mexico)	1,251,756	58,152	359,826	4,119	1,139	13	2,497
Austin (Texas)	1,930,268	383,000	1,491,206	23,234	9,028	192	31,342
Cherry Creek (Colorado)	143,105	26,389	114,222	1,169	73	13	140
Dallas (See g below)	2,634,234	561,665	2,008,972	41,176	7,403	1,797	13,220
Denver (Colorado)	1,019,172	147,277	847,477	15,640	3,779	15	4,985
Houston (See g below)	2,965,745	985,170	1,253,703	26,830	3,338	800	699,905
Oklahoma City (Oklahoma)	903,154	191,000	719,800	9,300	3,920	147	31,911
Phoenix (Arizona)	1,185,412	193,887	1,290,321	12,325	3,571	511	3,574
Salt Lake City (Utah)	454,035	115,021	329,491	7,580	268	89	1,568
Wichita (Kansas)	693,804	72,761	578,869	28,944	856	198	3,149
Western Region	18,602,583	2,954,358	13,196,575	311,830	63,822	2,305	74,098
Anchorage (Alaska)	189,723	11,854	172,388	3,773	269	—	1,439
Boise (Idaho)	251,191	54,393	191,340	3,654	229	—	1,245
Honolulu (Hawaii)	304,404	41,100	308,020	5,227	1,920	66	3,088
Laguna Niguel (California)	3,496,434	511,461	2,837,185	55,218	11,633	84	9,864
Las Vegas (Nevada)	405,214	35,992	360,253	8,839	1,547	—	582
Los Angeles (See a below)	3,782,742	915,863	2,763,021	69,798	18,525	—	14,444
Portland (Oregon)	1,243,404	119,016	1,096,162	14,638	5,253	8,343	2,843
Sacramento (California)	1,414,200	67,194	1,296,321	20,378	3,265	53	4,228
San Francisco (See a below)	1,631,627	338,779	1,140,555	65,522	11,570	712	15,555
San Jose (See a below)	2,086,303	170,336	1,700,336	34,899	5,404	162	6,723
Seattle (Washington)	1,754,217	445,623	1,265,071	28,044	4,049	146	11,294
International	1,083,221	339,815	717,274	21,113	3,742	(278)	1,644
Puerto Rico	95,610	42,749	43,249	8,539	140	—	533
Other	987,610	297,165	674,025	12,174	3,602	(276)	923
Other miscellaneous refunds	2,226,898	(238,228)	436,838	1,061,680	—	—	944,305
Highway and Airport Trust Fund ^w	470,082	(238,228)	(8,601)	—	—	—	716,911
Export Tax credit ^x	1,081,680	—	—	1,081,680</			

Table 6 — Number of Internal Revenue Refunds Issued

Internal revenue regions and districts, states and other areas. States represented by single districts indicated in parentheses; totals for other states shown at bottom of table.)	Total (1)	Corporate income (2)	Individual income ^a (3)	Employment taxes (4)	Estate tax (5)	Gift tax (6)	Excisetaxes (7)
United States, total	85,387,908	704,510	82,245,871	2,216,891	11,079	1,109	105,548
North Atlantic Region							
Alaska (See (d) below)	11,377,446	5,573	742,452	18,541	71	6	797
Connecticut (See (d) below)	465,774	4,340	448,806	41	55	679	
Boston (Massachusetts)	2,184,974	23,906	2,102,491	55,754	355	21	2,429
Brooklyn (See (c) below)	2,233,706	12,127	2,159,950	58,785	327	15	2,120
Buffalo (See (d) below)	1,831,105	10,544	1,805,771	28,250	165	5	441
Buffalo (See (e) below)	188,898	2,243	7,114	22	1		
Hartford (Connecticut)	1,322,257	15,744	1,259,278	44,233	359	35	2,568
Manhattan (See (c) below)	1,367,227	15,831	1,284,072	63,495	566	—	567
Portsmouth (New Hampshire)	438,459	4,367	419,150	12,251	74	—	
Providence (Rhode Island)	355,524	5,544	324,158	8,283	50	6	483
Mid-Atlantic Region							
Baltimore (Maryland & D.C.)	11,458,302	62,019	11,058,824	3,031	1,466	120	15,417
Newark (New Jersey)	2,119,841	18,101	2,013,119	59,522	31	2,477	
Philadelphia (See (e) below)	2,641,293	21,819	2,613,957	89,685	672	44	6,024
Pittsburgh (See (f) below)	1,443,949	6,992	1,402,158	32,707	106	5	1,371
Richmond (Virginia)	2,074,078	13,199	2,015,552	43,373	157	19	1,778
Wilmington (Delaware)	244,180	2,753	234,102	5,688	2	5	291
Southeast Region							
Atlanta (Georgia)	15,808,537	124,658	15,237,405	423,252	1,705	287	18,070
Birmingham (Alabama)	2,164,263	19,012	2,095,015	52,134	131	22	2,412
Charleston (South Carolina)	1,241,113	9,144	1,224,554	23,375	36	6	1,168
Fort Lauderdale (See (b) below)	1,187,388	3,236	1,153,127	25,422	46	13	1,454
Greensboro (North Carolina)	2,271,427	18,158	2,201,470	49,275	175	20	2,229
Jackson (Mississippi)	768,186	4,180	749,549	10,160	45	11	154
Jacksonville (See (b) below)	2,051,751	22,471	2,049,549	79,985	519	47	3,581
Louisville (Kentucky)	710,265	5,557	687,137	16,962	38	2	1,040
Nashville (Tennessee)	1,778,717	17,581	1,708,275	49,732	230	28	2,671
New Orleans (Louisiana)	1,242,776	7,163	1,205,186	29,112	105	6	1,201
Central Region							
Cincinnati (See (e) below)	18,804,723	78,431	18,599,883	21,123	917	88	11,301
Cleveland (See (e) below)	1,765,380	12,879	1,716,308	34,430	184	16	1,563
Detroit (Michigan)	2,149,559	17,369	2,088,544	43,209	198	20	1,930
Indianapolis (Indiana)	3,180,539	24,851	3,019,507	68,697	230	25	2,889
Kentucky (Kentucky)	1,181,111	6,693	1,180,801	33,386	161	9	2,731
Louisville (Kentucky)	1,141,749	6,530	1,110,708	22,856	109	10	1,536
Parkersburg (West Virginia)	576,415	3,329	741,035	11,354	37	8	852
Midwest Region							
Aberdeen (South Dakota)	10,534,888	105,958	10,188,009	247,875	1,275	129	16,692
Chicago (See (c) below)	2,070,477	2,285	205,584	5,672	26	1	502
Des Moines (Iowa)	3,034,749	26,481	2,925,990	77,989	469	42	3,778
Fargo (North Dakota)	852,363	10,955	820,738	18,065	96	10	1,899
Heidelberg (Missouri)	211,460	2,057	200,956	5,438	23	1	645
Minneapolis (Minnesota)	1,583,664	14,729	1,537,134	35,322	134	6	2,338
Omaha (Nebraska)	496,420	6,581	476,052	12,427	68	3	1,249
St. Louis (Missouri)	1,659,298	16,035	1,603,293	37,606	184	23	2,057
St. Paul (Minnesota)	1,368,435	16,561	1,357,343	27,722	119	34	2,356
Springfield (See (c) below)	930,111	7,913	901,838	19,660	131	8	1,241
Southwest Region							
Albuquerque (New Mexico)	10,424,331	87,341	10,187,000	1,153	174	5	13,837
Austin (See (f) below)	2,077,477	3,719	2,050,128	11,842	38	5	525
Cheyenne (Wyoming)	1,255,010	15,137	1,189,447	47,924	242	25	3,235
Denver (Colorado)	2,242,143	19,592	2,153,656	65,524	239	51	3,079
Houston (See (g) below)	1,071,242	11,141	1,294,327	37,866	130	32	1,422
Phoenix (Arizona)	1,148,136	7,116	890,754	21,639	113	19	1,498
San Antonio (Texas)	921,139	9,193	1,099,430	28,598	126	19	731
Salt Lake City (Utah)	1,138,092	3,558	460,371	12,641	19	3	535
Seattle (Washington)	751,940	8,250	723,867	16,511	92	13	1,109
Western Region							
Anchorage (Alaska)	13,865,661	126,856	13,400,852	428,533	2,369	147	14,003
Boise (Idaho)	172,595	1,587	170,184	4,616	1	315	
Honolulu (Hawaii)	201,469	2,009	200,646	6,819	19	—	596
Laguna Niguel (See (a) below)	2,888,692	24,157	2,779,869	62,295	392	17	1,862
Las Vegas (Nevada)	413,845	3,221	389,434	11,710	52	4	283
Los Angeles (See (a) below)	2,547,621	25,467	2,403,356	81,180	573	40	2,075
Portland (Oregon)	1,268,936	1,244,364	269	269	7		2,087
Sacramento (See (a) below)	1,420,070	12,170	1,383,890	42,574	190	5	1,241
San Francisco (See (a) below)	1,069,215	12,398	1,030,836	53,554	444	37	1,946
San Jose (See (a) below)	1,783,014	15,855	1,712,032	53,205	269	18	1,835
Seattle (Washington)	1,590,497	14,442	1,524,698	49,560	144	17	1,636
International							
Puerto Rico	709,820	4,911	685,381	18,847	139	10	512
Other	62,676	161	46,030	18,405	5	73	
	647,144	4,750	639,331	2,411	134	9	439
Other miscellaneous refunds	645,584	—	545,584	—	—	—	—
Totals for states not shown above							
(a) California	9,739,612	60,047	9,325,083	312,788	1,818	117	6,759
(b) Florida	4,402,221	39,737	4,187,731	158,103	890	119	5,641
(c) Illinois	3,964,900	33,694	3,827,888	97,649	600	50	5,019
(d) New York	6,059,294	44,351	5,836,845	169,752	1,129	115	7,579
(e) Ohio	3,914,933	30,248	3,803,152	77,850	350	35	5,403
(f) Pennsylvania	4,085,422	22,447	3,856,635	107,53	336	24	4,847
(g) Texas	5,443,071	45,870	5,237,432	151,314	611	108	7,736

Table 7 — Number of Returns Filed^b

Internal revenue regions and districts, states and other areas. States represented by single districts indicated in parentheses; totals for other states shown at bottom of table.)	Total tax returns (1)	Individual income tax (2)	Estimated tax (3)	Fiduciary (4)	Fiduciary estimated tax (5)	Partnership (6)	Corporation income tax (7)
United States, total	261,714,638	112,492,216	38,188,206	2,701,830	651,456	1,741,163	4,318,771
North Atlantic Region							
Aberdeen (South)	27,101,779	14,846,700	5,000,000	444,000	128,441	12,031	12,031
Augusta (Maine)	1,031,868	566,988	187,051	18,107	2,462	6,913	41,152
Boston (Massachusetts)	5,403,403	2,940,707	1,071,385	123,734	37,965	35,070	125,239
Brooklyn (See (c) below)	5,564,858	3,104,057	1,082,445	32,085	9,195	35,707	178,023
Buffalo (See (d) below)	3,451,950	2,035,755	50,400	54,922	2,218	4,245	13,889
Burton (Vermont)	1,044,429	556,700	164,247	7,902	2,318	4,245	13,889
Hartford (Connecticut)	3,162,887	1,693,144	635,401	53,777	15,320	32,367	74,830
Manhattan (See (c) below)	4,260,185	1,897,519	759,721	121,067	38,678	50,981	175,607
Providence (Rhode Island)	1,002,922	551,297	182,329	12,637	3,440	7,849	22,425
Providence (Rhode Island)	857,615	473,788	153,444	14,402	3,583	5,188	22,425
Mid-Atlantic Region							
Baltimore (Maryland & D.C.)	26,807,813	18,075,723	6,208,387	494,031	80,884	23,408	843,533
Baltimore (Maryland & D.C.)	4,642,495	2,609,750	815,419	131,816	34,840	32,416	101,896
Baltimore (Maryland & D.C.)	2,105,450	1,250,000	390,000	10,000	2,000	4,000	47,719
Philadelphia (See (e) below)	6,302,337	3,142,544	1,233,386	45,551	12,743	21,441	111,063
Pittsburgh (See (e) below)	3,345,877	1,939,402	692,783	52,612	6,606	26,771	44,128
Pittsburgh (See (e) below)	4,094,051	2,847,754	849,752	59,768	12,650	38,033	95,911
Richmond (Virginia)	584,573	321,583	144,534	10,534	3,474	8,564	16,575
Wilmington (Delaware)	26,434,826	20,825,840	6,547,387	566,719	82,818	254,410	645,970
Southwest Region							
Albuquerque (New Mexico)	23,307,177	13,782,268	4,240,223	307,801	83,318	174,438	447,322
Albuquerque (New Mexico)	3,626,541	2,169,054	655,963	61,591	8,296	29,085	59,748
Albuquerque (New Mexico)	4,815,420	2,430,619	906,613	63,389	12,597	34,818	83,888
Albuquerque (New Mexico)	6,951,685	4,122,089	1,214,571	75,117	13,596	45,504	141,504
Albuquerque (New Mexico)	2,071,573	1,200,000	70,000	6,000	1,000	2,000	22,223
Des Moines (Iowa)	2,459,972	1,250,000	63,000	6,000	1,000	2,000	22,223
Milwaukee (Wisconsin)	3,948,233	2,219,440	770,700	68,721	15,203	27,164	72,164
Omaha (Nebraska)	1,358,535	718,900	294,453	17,555	3,272	12,592	29,324
St. Louis (Missouri)	4,109,035	2,264,911	852,876	65,481	11,188	31,279	80,371
St. Paul (Minnesota)	3,568,839	1,990,443	676,096	45,885	9,807	14,307	75,114
Springfield (See (e) below)	3,201,115	1,911,051	595,320	32,470	7,490	16,581	31,652
Western Region							
Anchorage (Alaska)	34,353,568	18,583,744	7,029,689	347,784	87,531	357,067	618,251
Anchorage (Alaska)	494,645	307,808	52,882	1,759	580	5,254	8,574
Anchorage (Alaska)	730,949	400,000	14,700	7,412	1,810	8,511	19,014
Honolulu (Hawaii)	3,661,558	1,750,000	300,000	10,000	3,863	22,383	22,383

Table 7 — Number of Returns Filed, continued

Internal revenue regions and districts, states and other areas. State returns by single district and separate totals for other states shown at bottom of table.)									
	Estate tax (8)	Gift tax (8)	Employment taxes (10)	Exempt organizations (11)	Employee plans (12)	Excise taxes (13)	Supplemental documents (14)		
United States, total	58,629	146,014	28,914,476	483,456	1,018,906	839,857	10,170,158		
North Atlantic Region									
Alaska (See (d) below)	10,337	27,025	4,088,587	60,525	185,385	87,598	1,340,189		
Augusta (Maine)	433	172	2,024	3,211	5,203	7,455	15,635		
Boston (Massachusetts)	2,033	5,663	749,002	17,683	35,660	15,708	243,537		
Brooklyn (See (c) below)	1,711	3,521	782,521	7,624	31,227	13,491	278,240		
Burlington (Vermont)	787	4,058	402,937	8,265	21,344	12,323	116,854		
Hartford (Connecticut)	155	367	88,635	1,531	3,656	3,118	24,463		
Manhattan (See (c) below)	1,532	4,005	447,338	9,304	22,496	10,145	167,228		
Pittsburgh (Pennsylvania)	2,454	5,292	827,194	21,389	47,817	10,064	301,621		
Portsmouth (New Hampshire)	266	934	155,866	2,697	5,303	5,369	52,865		
Providence (Rhode Island)	306	659	134,054	2,186	5,721	3,093	35,846		
Mid-Atlantic Region									
Baltimore (Maryland & D.C.)	7,636	18,007	3,733,384	64,501	184,858	75,997	1,166,793		
Newark (New Jersey)	1,407	3,371	1,000,120	10,022	48,253	9,350	223,488		
Philadelphia (See (b) below)	2,650	5,600	1,040,333	10,561	50,174	10,114	217,407		
Pittsburgh (See (b) below)	1,850	3,991	404,333	15,538	49,132	17,970	218,985		
Richmond (Virginia)	654	1,711	438,845	8,544	21,373	11,815	100,633		
Wilmington (Delaware)	1,343	3,319	712,934	10,814	23,312	11,462	225,960		
Southeast Region									
Atlanta (Georgia)	9,430	25,770	5,442,694	65,720	131,433	153,193	1,872,182		
Birmingham (Alabama)	512	1,757	279,417	8,413	19,306	18,962	259,688		
Columbia (South Carolina)	359	1,395	374,595	4,495	7,582	9,413	102,609		
FT. Lauderdale (Florida)	2,614	7,321	863,975	7,963	21,209	12,263	402,963		
Greensboro (North Carolina)	1,274	3,610	769,602	10,593	19,462	23,397	216,635		
Jackson (Mississippi)	339	896	284,054	3,081	5,461	11,416	65,135		
Jacksonville (Florida)	1,454	3,531	815,240	10,159	18,904	17,400	341,379		
Little Rock (Arkansas)	307	993	226,332	3,222	5,295	13,518	79,369		
Nashville (Tennessee)	826	2,049	623,744	7,245	14,052	17,412	143,255		
New Orleans (Louisiana)	475	1,319	425,722	5,167	6,617	14,418	151,495		
Central Region									
Cincinnati (See (d) below)	4,728	17,748	3,178,268	60,544	113,887	101,818	824,291		
Cleveland (See (d) below)	921	2,356	465,429	10,064	19,074	10,569	132,309		
Detroit (Michigan)	1,279	3,537	971,152	15,929	37,146	24,784	263,001		
Indianapolis (Indiana)	633	2,514	591,511	13,007	25,307	22,302	127,302		
Louisville (Kentucky)	497	1,540	377,588	5,486	9,325	15,165	88,906		
Parkersburg (West Virginia)	216	561	172,201	2,961	4,617	6,831	34,038		
Midwest Region									
Aberdeen (South Dakota)	7,000	21,623	9,000,489	76,148	140,923	101,168	1,066,658		
Chicago (See (b) below)	135	622	100,029	2,041	2,196	7,963	19,500		
Des Moines (Iowa)	2,309	4,885	930,370	17,024	44,441	19,948	303,917		
Fargo (North Dakota)	766	1,599	347,986	8,029	11,409	17,400	63,902		
Holiday (Illinois)	185	694	97,929	2,489	2,926	12,719	19,301		
Milwaukee (Wisconsin)	785	3,642	575,328	11,175	21,327	22,969	126,268		
Omaha (Nebraska)	484	1,300	215,173	4,598	6,194	19,900	45,058		
St. Louis (Missouri)	1,007	2,554	604,227	11,975	18,041	21,090	144,035		
St. Paul (Minnesota)	721	4,067	517,843	13,589	20,682	45,560	153,994		
Springfield (Illinois) (b) below)	789	1,352	322,359	8,620	9,740	12,905	59,033		
Western Region									
Anchorage (Alaska)	62	197	65,070	1,495	2,132	2,591	46,219		
Boise (Idaho)	135	345	123,255	3,051	3,636	3,834	34,259		
Honolulu (Hawaii)	303	1,196	104,148	5,744	11,451	7,074	70,744		
Laguna Niguel (See (a) below)	2,491	2,791	919,914	12,190	33,745	14,158	430,160		
Las Vegas (Nevada)	202	598	127,690	1,526	3,849	7,992	58,492		
Portland (Oregon)	2,804	2,808	902,367	13,845	36,838	10,583	405,258		
Sacramento (See (a) below)	1,483	1,827	363,935	8,160	12,354	19,405	145,112		
San Francisco (See (a) below)	1,652	2,209	562,922	9,230	19,465	20,965	263,935		
San Jose (See (a) below)	1,712	2,461	618,776	9,347	22,475	14,356	259,120		
Seattle (Washington)	935	2,205	589,434	10,111	18,391	32,834	242,395		
International	619	388	216,933	593	1,148	3,438	165,483		
Puerto Rico	18	66	203,533	118	1,179	96	4,307		
Other	599	302	13,382	475	367	3,243	162,101		
Totals for states not shown above									
(a) California	10,142	12,075	3,384,069	52,974	130,348	56,910	1,545,399		
(b) Illinois	3,098	6,237	1,252,729	23,647	54,181	32,353	382,950		
(c) New York	5,440	14,583	2,315,278	43,412	109,908	43,262	771,951		
(d) Ohio	1,911	5,496	1,101,875	22,868	45,412	29,713	310,984		
(e) Pennsylvania	2,314	5,702	1,243,178	24,452	61,565	29,765	319,618		
(f) Texas	3,016	8,738	1,610,709	23,302	47,143	50,058	335,012		

Table 8 — Number of Returns Filed Electronically

Individual Returns									
Service centers & districts	1986	1987	1988	1989	1990				
United States	24,814	77,612	583,482	1,160,516	4,183,242				
Andover	0	172	18,831	74,672	211,188				
Albany	—	172	3,327	10,692	34,677				
Augusta	—	—	—	2,448	15,632				
Boston	—	—	—	11,151	55,334				
Buffalo	—	—	13,304	36,016	95,491				
Burlington	—	—	—	5,446	47,764				
Hartford	—	—	—	4,629	12,109				
Providence	—	—	—	2,744	23,550				
Brookhaven	0	0	0	—	—				
Brooklyn	—	—	—	—	165,423				
Manhattan	—	—	—	11,193	38,854				
Newark	—	—	—	3,211	42,670				
Philadelphia	0	8,913	68,588	69,198	318,448				
Pittsburgh	—	—	—	—	8,559	61,903			
Rhinebeck	—	—	—	—	85,103	42,903			
Richmond	—	—	—	—	15,076	42,105			
Wilmington	—	—	—	—	9,674	15,023			
AC International	—	—	—	—	—	—			
Atlanta	0	0	0	0	92,837	528,471			
Atlanta	—	—	—	—	—	187,501			
Columbia	—	—	—	—	35,081	106,655			
Fort Lauderdale	—	—	—	—	9,098	69,952			
Jacksonville	—	—	—	—	48,720	157,923			
Memphis	1,953	16,376	152,195	238,122	889,407				
Birmingham	—	—	28,818	47,150	221,900				
Greensboro	1,953	16,376	123,306	142,943	225,631				
Jackson	—	—	—	—	45,758				
Little Rock	—	—	—	—	67,525				
Nashville	—	—	—	—	91,466				
New Orleans	—	—	—	—	41,347				
Phoenix	9,157	25,976	153,492	257,458	612,308				
Cincinnati	9,157	25,976	60,558	61,288	105,062				
Cleveland	9,157	25,976	12,002	12,002	42,152				
Detroit	—	—	—	—	51,582	136,678			
Indianapolis	—	—	62,036	62,482	161,324				
Louisville	—	—	30,893	43,903	91,466				
Parkersburg	—	—	—	—	7,322	35,584			
Kansas City	0	440	5,450	42,778	474,214				
Chicago	—	—	—	—	12,471	166,019			
Des Moines	—	—	—	—	26,623	88,953			
Houston	—	—	70,832	97,555	203,111				
Oklahoma City	—	—	—	—	17,578	51,496			
Wichita	—	—	—	—	50,128	45,152			
Fresno	0	0	10,592	43,342	225,948				
Honolulu	—	—	—	—	10,592	10,925			
Las Vegas	—	—	—	—	10,592	120,148			
Los Angeles	—	—	—	—	5,402	30,118			
San Francisco	—	—	—	—	9,450	37,110			
San Jose	—	—	—	—	3,192	11,162			
Seattle	—	—	—	—	3,618	14,885			
Phoenix	13,704	19,142	47,398	52,902	30,447				
Portland	—	—	—	—	19,087	31,311			
Sacramento	—	—	6,593	12,312	14,759	30,062			
Salt Lake City	—	—	—	—	16,557	12,391			

Table 11 — Returns Filed, Examination Coverage (1990)

	Returns examined						
	Returns filed CY 1989	Revenue agents	Tax auditors	Service centers	Revenue officers	Total	Percent coverage
Individual, total	199,688,400	202,786	517,173	163,181	—	883,140	0.80
1040A, TPI under \$25,000	42,116,300	12,262	138,891	34,782	—	185,925	0.44
Non 1040A, TPI under \$25,000	20,464,800	16,465	79,085	19,746	—	115,250	0.56
TP1 \$25,000 under \$50,000	20,362,000	21,367	130,959	29,732	—	195,818	0.74
TP1 \$50,000 under \$100,000	11,167,100	26,988	71,533	22,528	—	121,475	1.09
TP1 \$100,000 and over	2,554,700	47,764	28,380	44,294	—	120,438	4.71
Schedule C-TGR under \$25,000	2,167,800	9,388	18,928	1,088	—	29,384	1.36
Schedule C-TGR \$25,000 under \$100,000	2,067,300	20,756	25,499	3,478	—	47,730	1.66
Schedule C-TGR \$100,000 and over	1,404,200	33,117	9,724	6,647	—	49,518	3.38
Schedule F-TGR under \$25,000	638,000	3,151	4,744	409	—	8,304	1.30
Schedule F-TGR \$100,000 and over	269,000	4,948	1,844	447	—	7,239	2.69
February	2,425,300	2,659	—	—	—	2,859	0.10
Partnerships	1,843,200	13,227	—	—	—	13,227	0.80
Corporations, total	2,752,300	71,337	—	—	71,337	2.39	
Assets not reported	2,752,300	3,231	—	—	3,231	1.42	
under \$50,000	773,800	5,349	—	—	8,349	1.08	
\$50,000 under \$100,000	387,400	7,635	—	—	7,635	1.97	
\$100,000 under \$250,000	550,100	10,975	—	—	10,975	2.00	
\$250,000 under \$500,000	304,700	7,672	—	—	7,672	2.59	
\$500,000 under \$1 mil	208,500	6,533	—	—	6,533	3.16	
\$1 mil under \$1 mil	233,600	8,837	—	—	8,837	4.35	
\$10 mil under \$50 mil	29,800	3,856	—	—	3,856	12.94	
\$50 mil under \$100 mil	33,800	6,643	—	—	6,643	19.47	
\$100 mil under \$500 mil	5,600	1,692	—	—	1,692	45.74	
\$500 mil under \$1 mil	4,200	1,851	—	—	1,851	72.50	
\$250 mil and over	4,200	3,045	—	—	3,045	72.50	
Form 1120F	16,900	568	—	—	568	3.36	
Small business corporations	1,351,100	9,854	—	—	9,854	0.74	
Form 1120 DISC	—	844	—	—	844	—	
Estate, total	55,820	11,789	—	—	11,789	21.14	
Gross estate under \$1 mil	31,700	4,122	—	—	4,122	13.00	
Gross estate \$1 mil under \$5 mil	22,200	6,500	—	—	6,500	23.28	
Gross estate \$5 mil and over	1,900	1,094	—	—	1,094	57.58	
Gift	123,600	1,640	—	—	1,640	1.33	
Income, estate and gift, total	119,439,500	313,955	517,173	163,181	—	994,303	0.84
Excise	687,200	41,258	—	—	41,258	4.65	
Employment	28,893,100	48,870	2,298	—	19,005	69,971	0.24
Withholding	—	526	—	2,457	—	2,883	—
Miscellaneous	70	—	—	—	—	70	—
Service center correspondence contacts	—	—	274,822	—	274,822	—	
Exempt organizations	491,100	16,205	—	—	16,205	3.30	
Employee plans	1,027,400	35,913	—	—	35,913	3.56	

Table 11 — Returns Filed, Examination Coverage (1990), continued

	Recommended additional tax and penalties (in millions)						Average tax and penalty per return			
	Revenue agents	Tax auditors	Service centers	Revenue officers	Total	Revenue agents	Tax auditors	Service centers	Revenue officers	Tax auditors
Individual, total	3,255	1,016	623	—	4,854	18,248	3,817	—	—	12
1040A, TPI under \$25,000	420	162	164	—	1,756	4,710	4,710	—	—	9
Non 1040A, TPI under \$25,000	103	100	22	—	6,243	1,269	1,311	—	—	12
TP1 \$25,000 under \$50,000	204	233	105	—	542	1,690	3,524	—	—	14
TP1 \$50,000 under \$100,000	257	137	54	—	448	9,512	2,398	—	—	11
TP1 \$100,000 and over	1,230	135	237	—	2,755	4,760	5,345	—	—	25
Schedule C-TGR under \$25,000	65	42	1	—	168	5,277	2,057	—	—	10
Schedule C-TGR \$25,000 under \$100,000	201	97	6	—	304	9,597	3,787	1,582	—	9
Schedule C-TGR \$100,000 and over	914	71	31	—	1,016	27,608	7,308	4,735	—	18
Schedule F-TGR under \$100,000	19	5	0	—	24	5,964	1,133	789	—	23
Schedule F-TGR \$100,000 and over	82	4	2	—	88	18,560	2,183	3,712	—	15
Fiduciary	110	—	—	—	—	110	42,992	—	—	17
Partnership	—	—	—	—	—	—	—	—	—	38
Corporation, total	13,834	—	—	—	—	13,834	183,828	—	—	—
Assets not reported	160	—	—	—	—	160	49,028	—	—	22
under \$50,000	48	—	—	—	—	48	5,772	—	—	22
\$50,000 under \$100,000	38	—	—	—	—	38	5,003	—	—	23
\$100,000 under \$250,000	62	—	—	—	—	62	7,440	—	—	21
\$250,000 under \$500,000	115	—	—	—	—	115	14,583	—	—	22
\$500,000 under \$1 mil	76	—	—	—	—	76	11,485	—	—	23
\$1 mil under \$5 mil	258	—	—	—	—	258	29,245	—	—	18
\$5 mil under \$10 mil	186	—	—	—	—	186	48,197	—	—	15
\$10 mil under \$50 mil	405	—	—	—	—	405	65,940	—	—	13
\$50 mil under \$100 mil	306	—	—	—	—	306	181,965	—	—	9
\$100 mil under \$250 mil	874	—	—	—	—	874	454,840	—	—	8
\$250 mil and over	11,166	—	—	—	—	11,166	3,666,939	—	—	3
Form 1120F	99	—	—	—	—	99	174,448	—	—	32
Small business corporations	13	—	—	—	—	13	1,338	—	—	35
Form 1120 DISC	—	—	—	—	—	—	—	—	—	50
Estate, total	1,800	—	—	—	—	1,832	15,828	—	—	9
Gross estate under \$1 mil	70	—	—	—	—	70	15,110	—	—	11
Gross estate \$1 mil under \$5 mil	534	—	—	—	—	534	82,112	—	—	6
Gross estate \$5 mil and over	1,219	—	—	—	—	1,219	1,114,534	—	—	10
Gift	247	—	—	—	—	247	150,626	—	—	15
Income, estate and gift, total	19,331	1,016	623	—	20,970	62,160	1,965	3,713	—	15
Excise	219	—	—	—	—	219	5,313	—	—	9
Employment	540	2	111	—	453	8,888	1,003	—	—	6
Windfall profit	511	—	45	—	558	872,264	—	18,283	—	4
Miscellaneous	—	—	—	—	—	—	445	—	—	4
Service center correspondence contacts	—	—	419	—	419	—	—	1,828	—	—
Exempt organizations	38	—	41	—	38	2,216	—	—	—	19
Employee plans	47	—	—	—	47	1,305	—	—	—	20

Table 12 — Returns Filed, Examination Coverage (1989)

	Returns filed CY 1988	Returns examined					
		Revenue agents	Tax auditors	Service centers	Revenue officers	Total	Percent coverage
Individuals, total							
1040A, TPI under \$25,000	197,829,469	242,968	198,971	984,843	0.92		
Non 1040A, TPI under \$25,000	33,687,000	26,955	19,355	37,101	0.22		
TP1 \$25,000 under \$50,000	29,112,000	23,340	93,700	39,637	156,337	0.54	
TP1 \$50,000 under \$100,000	25,767,000	46,357	174,070	36,584	257,011	1.00	
TP1 \$100,000 and over	10,030,000	28,984	44,155	28,544	101,723	1.01	
Schedule C-TGR under \$25,000	2,193,000	42,145	32,681	44,987	119,794	5.46	
Schedule C-TGR \$25,000-\$50,000	2,136,000	14,002	14,253	14,710	29,955	1.31	
Schedule C-TGR \$50,000 under \$100,000	2,598,000	26,422	20,213	3,317	49,932	1.92	
Schedule C-TGR \$100,000 and over	1,381,000	37,517	8,501	6,286	52,304	3.79	
Schedule F-TGR under \$100,000	665,000	1,875	3,616	323	5,814	0.87	
Schedule F-TGR \$100,000 and over	263,000	2,897	1,112	522	4,531	1.72	
Fiduciary	2,669,000				3,183		0.12
Partnerships	1,704,800				12,285		0.72
Corporations, total	2,714,800				60,855		
Assets not reported	231,000				6,465		2.12
Under \$50,000 ^a	817,000				8,192		1.00
\$50,000 under \$100,000	381,000				6,989		1.63
\$100,000 under \$250,000	520,000				8,899		1.70
\$250,000 under \$500,000	317,000				5,296		1.67
\$500,000 under \$1 mil	211,000				3,654		1.73
\$1 mil under \$5 mil	203,000				5,639		2.77
\$5 mil under \$10 mil	28,000				2,627		9.38
\$10 mil under \$50 mil	31,000				5,335		17.21
\$50 mil under \$100 mil	6,000				1,819		30.32
\$100 mil under \$250 mil	4,457				1,982		41.48
\$250 mil and over	4,483				2,880		64.24
Form 1120F	16,000				487		3.04
Small business corporations	1,170,000				7,775		0.86
Form 1120 DISC	1,100				650		77.27
Estate, total	62,000				12,463		23.97
Gross estate under \$1 mil	29,000				5,501		17.93
Gross estate \$1 mil under \$5 mil	21,000				6,236		29.70
Gross estate \$5 mil and over	2,000				1,026		51.30
Gift	104,000				1,276		1.23
Income, estate and gift, total	115,504,040	336,953	542,705	198,971	1,078,640	0.93	
Excise	680,000				34,667		5.53
Employment	28,333,000	33,810	1,363		18,604	51,474	0.18
Windfall profit	2,500				1,122		44.88
Miscellaneous	62				62		
Service center correspondence contacts					411,517		
Exempt organizations	487,000				15,007		3.11
Employee plans	1,835,000				38,681		2.00

Table 12 — Returns Filed, Examination Coverage (1989), continued

	Recommended additional tax and penalties (in millions)					Average tax and penalty per return			No-charge percent ^b		
	Revenue agents	Tax auditors	Service centers	Revenue officers	Total	Revenue expense	Tax auditors	Service centers	Revenue officers	Revenue agents	Tax auditors
Individuals, total	2,785	981	476	4,222	11,340	1,826	2,393	11	14		
1040A, TPI under \$25,000	281	207	28	516	13,808	1,373	729	8	12		
Non 1040A, TPI under \$25,000	99	94	27	220	4,240	1,000	576	11	13		
TP1 \$25,000 under \$50,000	192	257	37	446	1,472	1,013	1,013	10	13		
TP1 \$50,000 under \$100,000	264	97	98	459	9,098	2,203	3,432	9	17		
TP1 \$100,000 and over	914	169	243	1,325	21,685	5,179	5,393	13	23		
Schedule C-TGR under \$25,000	62	32	1	95	4,699	2,243	804	9	10		
Schedule C-TGR \$25,000-\$50,000	190	73	9	272	7,195	3,581	2,793	9	14		
Schedule C-TGR \$50,000 and over	651	58	32	701	16,707	5,176	5,176	11	20		
Schedule F-TGR under \$100,000	10	1	1	13	5,345	857	420	14	28		
Schedule F-TGR \$100,000 and over	53	3	1	57	18,144	2,252	2,486	14	28		
Fiduciary	94				94	29,416					15
Partnerships											21
Corporations, total	12,211				12,211	39,630					23
Assets not reported						399	160,505				25
Under \$50,000	54					54	16,688				31
\$50,000 under \$100,000	25					25	3,594				27
\$100,000 under \$250,000	44					44	4,959				27
\$250,000 under \$500,000	58					58	10,891				27
\$500,000 under \$1 mil	45					45	12,289				27
\$1 mil under \$5 mil	189					189	33,366				19
\$5 mil under \$10 mil	129					129	53,535				17
\$10 mil under \$50 mil	338					338	63,702				12
\$50 mil under \$100 mil	253					253	139,690				9
\$100 mil under \$250 mil	588					588	318,166				6
\$250 mil and over	9,693					9,693	3,512,050				2
Form 1120F	424					424	4,624				32
Small business corporations	11					14	1,777				33
Form 1120 DISC											27
Estate, total	740					740	59,348				9
Gross estate under \$1 mil	110					110	21,559				10
Gross estate \$1 mil under \$5 mil	325					325	52,322				9
Gross estate \$5 mil and over	303					303	255,224				8
Gift						489	320,879				19
Income, estate and gift, total	6,237	891	476	7,704	18,564	1,826	2,393	13	14		
Excise	252					252	7,239				6
Employment	158	1	94	251	4,741	878	8,649	8	4		
Windfall profit	2,288					2,288	2,039,944				
Miscellaneous							9,945				19
Service center correspondence contacts						655	655			1,340	
Exempt organizations						36	2,370				27
Employee plans											23

Table 13 — Number of Returns Examined

(By class of tax and by Internal Revenue regions, districts and other areas.)

	Total	Domestic					
		Individual	Partnership	Fiduciary	Corporation	Sub-chapters corporation	International sales corporation
United States	1,158,252	883,140	13,221	2,859	71,337	8,854	844
North Atlantic	135,888	102,656	1,699	609	11,045	1,425	131
Mid-Atlantic	112,177	89,525	1,645	219	7,103	1,125	52
Southeast	204,442	162,342	1,345	159	11,400	2,055	56
Central	132,223	92,593	1,075	372	8,770	1,244	60
Midwest	130,350	88,658	1,503	589	9,354	1,091	180
Southwest	199,474	152,324	2,395	263	11,921	1,713	47
Western	235,391	188,137	3,213	344	11,741	1,290	118
International	5,100	5,199	—	4	245	11	—
North Atlantic Region:							
Alaska	6,102	4,671	48	35	442	22	—
Augusta	3,203	2,104	2	1	271	62	—
Boston	17,548	11,995	171	203	2,039	255	6
Brooklyn	22,622	13,403	87	1	1,705	197	24
Baltimore	13,856	10,633	144	121	1,295	109	19
Burlington	2,105	1,031	2	—	105	16	—
Hartford	13,334	10,178	222	120	1,457	216	24
Manhattan	25,267	18,654	786	124	2,893	386	58
Portsmouth	3,907	3,002	67	1	389	97	—
Providence	4,453	3,495	160	3	439	65	—
Astoria Service Center	10,161	10,881	—	—	—	—	—
Brookhaven Service Center	12,289	12,289	—	—	—	—	—
Mid-Atlantic Region:							
Baltimore	21,198	13,889	224	49	1,312	205	1
Newark	18,723	14,532	240	68	2,097	317	19
Philadelphia	16,217	12,829	647	18	1,312	208	20
Pittsburgh	16,384	13,185	176	34	1,113	176	6
Richmond	17,208	14,154	335	20	1,099	193	6
Wilmington	3,200	3,003	23	—	160	26	—
Philadelphia Service Center	19,097	19,097	—	—	—	—	—
Southeast Region:							
Atlanta	35,239	23,457	312	29	1,743	274	10
Birmingham	13,735	10,369	104	14	1,188	192	3
Columbia	9,197	7,168	30	2	639	56	2
Fort Lauderdale	25,514	24,302	156	17	1,650	429	11
Greensboro	17,302	17,079	250	28	1,201	184	4
Jackson	8,406	7,630	101	4	456	22	—
Jacksonville	26,715	20,473	139	24	1,556	541	23
Little Rock	9,635	7,712	75	16	481	67	3
Nashville	18,003	13,835	103	8	1,234	141	—
New Orleans	20,089	19,203	75	17	1,310	159	—
Atlanta Service Center	7,733	7,743	—	—	—	—	—
Memphis Service Center	12,773	12,773	—	—	—	—	—
Central Region:							
Cincinnati	25,005	10,553	190	163	1,522	150	15
Cleveland	22,554	16,018	283	109	1,772	155	9
Detroit	26,008	18,539	338	26	2,617	343	32
Indianapolis	18,409	14,012	379	54	1,249	416	4
Louisville	13,118	9,922	143	11	811	121	—
Parkersburg	5,330	3,497	92	9	499	53	—
Cincinnati Service Center	21,698	21,698	—	—	—	—	—
Midwest Region:							
Aberdeen	2,297	1,752	32	2	181	13	—
Chicago	33,061	19,357	194	224	2,622	278	75
Des Moines	9,499	6,587	28	39	616	43	2
Fargo	7,458	5,203	17	5	194	20	—
Helena	4,655	4,234	23	10	275	23	—
Milwaukee	10,545	7,311	84	32	992	131	38
Omaha	6,563	3,920	47	21	363	34	—
St. Louis	16,767	11,629	719	121	1,277	197	10
Si. Paul	17,777	12,163	193	105	1,711	231	31
Springfield	8,903	5,387	155	29	923	118	24
Kansas City Service Center	13,715	13,715	—	—	—	—	—
Southern Region:							
Albuquerque	4,693	3,674	38	19	304	50	—
Austin	23,114	18,540	108	45	1,823	205	—
Cheyenne	3,025	2,307	22	—	144	30	—
Dallas	41,108	29,965	623	74	3,197	380	12
Denver	18,555	17,237	430	14	1,118	295	4
Houston	23,443	19,207	393	52	1,220	128	11
Oklahoma City	15,235	10,077	290	24	1,119	238	5
Phoenix	14,897	11,408	205	11	1,847	187	10
Salt Lake City	5,352	3,868	76	3	440	57	2
Wichita	10,456	10,330	204	21	1,009	142	3
Austin Service Center	13,628	13,628	—	—	—	—	—
Ogden Service Center	25,788	25,788	—	—	—	—	—
Western Region:							
Anchorage	6,556	4,984	98	3	299	46	—
Boise	4,775	3,488	56	6	216	45	—
Honolulu	3,059	2,333	39	18	325	12	—
Laguna Niguel	41,955	31,199	655	38	2,459	291	13
Las Vegas	11,483	9,668	54	13	329	72	2
Los Angeles	52,817	34,411	703	36	2,504	280	26
Portland	9,675	7,107	180	51	667	98	2
Sacramento	20,442	16,671	503	78	1,082	91	6
San Jose	20,444	16,557	257	21	1,441	129	13
Seattle	21,131	17,385	413	24	1,430	74	38
Fresno Service Center	17,494	13,745	254	55	948	179	14
	26,069	26,069	—	—	—	—	—

Table 13 — Number of Returns Examined, continued

(By class of tax and by Internal Revenue regions, districts and other areas.)

	Estate	Gift	Employment	Excise	Exempt organization		Employee plans	Windfall profit
					16,203	35,913		
United States	11,788	1,848	69,971	41,258				\$26
North Atlantic	2,141	364	6,491	2,707	2,027	4,190	2	
Mid-Atlantic	1,170	121	3,091	2,239	872	4,661	—	
Southeast	1,425	176	9,730	5,155	4,762	5,749	55	
Central	1,644	208	9,638	10,823	2,542	4,310	10	
Midwest	1,227	214	12,233	8,770	2,210	5,713	442	
Southwest	2,604	266	12,954	4,728	2,166	8,331	—	
Western	143	480	17	—	—	—	12	
International								
North Atlantic Region:								
Albany	148	18	665	143	—	—	—	—
Augusta	—	1	416	343	—	—	—	1
Boston	436	89	2,129	225	—	—	—	—
Brooklyn	256	68	594	352	2,027	4,190	—	—
Burlington	—	79	500	—	—	—	—	—
Hartford	443	63	421	170	—	—	—	—
Manhattan	857	125	860	523	—	—	—	—
Providence	—	—	162	189	—	—	—	—
Portsmouth	—	—	232	59	—	—	—	—
Andover Service Center	—	—	—	—	—	—	—	—
Brookhaven Service Center	—	—	—	—	—	—	—	—
Mid-Atlantic Region:								
Baltimore	385	35	249	116	872	4,661	—	—
Newark	399	39	453	519	—	—	—	—
Philadelphia	376	36	680	91	—	—	—	—
Pittsburgh	144	6	756	787	—	—	—	—
Richmond	203	15	894	278	—	—	—	—
Washington	—	—	55	448	—	—	—	—
Philadelphia Service Center	—	—	—	—	—	—	—	—
Midwest Region:								
Atlanta	231	40	3,198	1,360	1,626	2,959	—	—
Birmingham	—	—	1,295	567	—	—	—	1
Columbia	—	—	661	641	—	—	—	—
Fort Lauderdale	444	53	998	224	—	—	—	—
Greensboro	236	50	2,317	941	—	—	—	2
Jackson	—	—	404	307	—	—	—	—
Jacksonville	235	29	3,112	583	—	—	—	—
Little Rock	—	—	749	531	—	—	—	—
Nashville	189	52	1,314	1,117	—	—	—	2
New Orleans	336	34	1,215	738	—	—	—	—
Atlanta Service Center	—	—	—	—	—	—	—	—
Memphis Service Center	—	—	—	—	—	—	—	—
Central Region:								
Cincinnati	410	72	1,112	307	4,762	5,749	—	—
Cleveland	384	52	2,480	1,278	—	—	34	—
Detroit	332	23	2,501	1,238	—	—	21	—
Indapolis	263	27	1,501	504	—	—	—	—
Louisville	—	—	1,492	1,382	—	—	—	—
Parkersburg	56	2	674	448	—	—	—	—
Cincinnati Service Center	—	—	—	—	—	—	—	—
Midwest Region:								
Aberdeen	63	9	197	47	—	—	1	—
Chicago	453	11	1,942	1,053	2,542	4,310	—	—
Des Moines	166	22	875	976	—	—	—	1
Fargo	38	6	325	152	—	—	—	—
Heleira	44	20	260	160	—	—	3	—
Milwaukee	179	12	1,256	506	—	—	4	—
Omaha	117	18	724	1,319	—	—	—	—
St. Louis	328	32	1,453	1,021	—	—	—	—
St. Paul	173	44	1,633	1,057	—	—	—	—
Springfield	137	23	1,065	120	—	—	—	1
Kansas City Service Center	—	—	—	—	—	—	—	—
Southwest Region:								
Albuquerque	22	4	447	129	—	—	6	—
Austin	156	8	325	152	—</td			

Table 14 — Additional Tax and Penalties Recommended After Examination

(By class of tax and by Internal Revenue regions, districts and other areas.)
(in thousands of dollars)

	Total	Individual	Fiduciary	Corporation	Sub-chapter S corporation	Estate
United States	22,281,310	4,634,472	108,874	13,833,938	13,332	1,431,843
North Atlantic:						
New York	3,751,150	675,150	40,250	2,100,000	2,000	175,000
Mid-Atlantic:	1,480,249	370,250	8,780	875,020	440	69,859
Southeast:	2,350,226	784,337	2,153	1,282,733	2,461	135,680
Central:	2,835,556	374,034	16,045	1,434,405	3,117	92,655
Midwest:	2,852,515	548,158	6,856	2,093,925	324	97,213
Southwest:	4,055,253	1,014,496	26,055	2,033,334	4,930	318,000
Western:	3,877,596	1,121,541	9,773	2,434,657	2,043	129,889
International:	106,408	25,276	—	77,006	—	3,873
North Atlantic Region:						
Albany	125,748	15,459	62	90,108	2	16,287
Augusta	93,465	6,630	—	84,774	—	—
Boston	433,096	83,307	2,350	295,885	—	29,059
Brooklyn	317,695	101,424	—	192,566	—	33,100
Buffalo	323,281	54,494	548	235,513	12	6,285
Burlington	4,821	2,575	—	1,504	—	—
Hartford	426,522	64,711	467	329,918	64	20,101
Manhattan	1,749,771	163,388	36,608	1,407,372	138	82,516
Norwich	50,399	18,212	—	31,443	39	—
Providence	44,115	12,121	6	60,395	—	—
Andover Service Center	32,545	32,545	—	—	—	—
Brooklyn Service Center	116,429	116,429	—	—	—	—
Mid-Atlantic Region:						
Baltimore	351,305	66,928	237	192,982	291	15,098
Newark	450,995	117,285	374	293,155	3	18,059
Philadelphia	197,858	67,973	7,895	97,482	—	20,333
Pittsburgh	142,322	40,201	102	53,421	145	4,416
Richmond	172,810	53,908	101	99,259	1	11,942
Wilmington	145,877	5,574	—	133,721	—	—
Philadelphia Service Center	42,282	42,282	—	—	—	—
Southeast Region:						
Atlanta	493,150	109,727	77	289,797	2,236	32,615
Birmingham	75,227	50,672	31	15,856	14	—
Columbus	50,551	15,250	—	15,315	—	—
Fort Lauderdale	285,541	57,642	61	201,261	—	15,688
Greensboro	304,470	169,930	71	90,320	108	31,621
Jackson	101,295	38,500	1,571	59,196	—	—
Jacksonville	217,035	123,121	306	65,807	78	11,591
Little Rock	22,322	12,222	—	11,750	18	—
Mobile	417,157	52,118	27	330,815	—	13,790
New Orleans	298,222	55,651	9	200,304	6	30,393
Atlanta Service Center	56,190	56,190	—	—	—	—
Memphis Service Center	22,486	22,486	—	—	—	—
Central Region:						
Cincinnati	1,203,145	56,277	13,265	202,855	867	876,591
Cleveland	541,529	59,902	617	397,653	—	12,907
Detroit	140,452	35,125	67	65,031	6	16,957
Indianapolis	158,864	50,858	1,649	63,208	1,989	13,068
Louisville	130,680	32,192	154	87,590	251	—
Parkersburg	41,593	18,567	54	13,259	—	2,238
Cincinnati Service Center	61,103	61,103	—	—	—	—
Midwest Region:						
Aberdeen	9,447	5,342	2	2,226	—	1,102
Chicago	1,119,446	250,123	321	770,101	3	70,222
Des Moines	78,870	17,771	613	41,239	—	2,550
Fargo	16,166	8,278	6	4,988	—	1,106
Helena	18,203	6,912	9	3,392	86	1,026
Milwaukee	323,107	38,257	1,104	274,886	—	4,598
Omaha	130,988	11,116	286	114,004	—	2,388
St. Louis	207,327	57,759	269	289,003	—	4,648
St. Paul	491,470	47,953	4,075	414,481	1	5,351
Springfield	213,129	26,502	181	171,816	233	4,224
Kansas City Service Center	55,110	55,110	—	—	—	—
Southeast Region:						
Albuquerque	169,007	15,545	128	8,384	—	142,935
Austin	230,091	144,976	144	60,577	—	13,152
Boerne	1,005	254	—	4,141	—	—
Dallas	1,212,947	337,734	20,902	435,105	227	107,161
Denver	194,899	80,270	1	68,278	1,246	5,708
Houston	2,245,206	66,761	12	1,985,150	3,037	10,786
Oklahoma City	296,233	74,917	102	86,595	—	7,384
Phoenix	144,116	37,372	16	102,555	171	13,384
San Antonio	38,457	17,888	—	16,826	—	—
Wichita	123,715	30,016	4,691	65,310	12	17,921
Austin Service Center	114,335	69,410	—	—	—	—
Ogden Service Center	78,425	78,425	—	—	—	—
Western Region:						
Anchorage	36,582	24,577	3	6,554	—	1,268
Boise	50,723	10,701	12	36,140	—	3,295
Honolulu	10,616	9,945	50	10,638	—	8,384
Laguna Niguel	772,227	227,745	6,736	472,215	179	21,099
Las Vegas	144,364	44,180	104	90,584	—	1,215
Los Angeles	1,138,813	344,610	—	745,753	—	24,552
Portland	117,532	24,254	350	60,511	822	10,955
Sacramento	132,602	13,240	550	27,738	867	11,115
San Francisco	847,685	61,414	191	740,029	—	15,882
San Jose	330,326	82,133	255	209,794	19	23,778
Seattle	148,163	47,487	1,422	84,859	25	8,368
Fresno Service Center	69,378	69,378	—	—	—	—

Table 14 — Additional Tax and Penalties Recommended After Examination, continued

(By class of tax and by Internal Revenue regions, districts and other areas.)
(in thousands of dollars)

	Gift	Employment	Excise	Employee plans	Exempt organizations	Windfall profit	Miscellaneous
United States	248,747	432,747	219,188	46,849	35,817	558,435	31
North Atlantic:							
North Atlantic	14,949	—	27,525	6,604	3,804	—	1
Mid-Atlantic	63,380	—	26,516	35,191	2,177	4,838	—
Southeast:	25,151	74,748	44,405	1,901	1,167	39	31
Central:	25,151	64,367	26,881	22,772	5,635	41,620	—
Midwest:	22,160	56,174	21,563	1,663	4,471	9	—
Southwest:	82,480	51,155	38,247	9,613	5,720	514,045	—
Western:	13,655	84,484	24,149	2,119	5,264	21	—
International:	4	1,341	807	—	—	—	—
North Atlantic Region:							
Albany	1,588	1,054	885	—	—	—	—
Augusta	1,083	977	—	—	—	—	—
Boston	2,450	19,705	329	—	—	—	—
Brooklyn	—	9,057	3,813	6,604	3,804	—	—
Buffalo	628	5,629	14,792	—	—	—	—
Hartford	292	451	—	—	—	—	—
Manhattan	3,778	6,938	537	—	—	—	—
New Haven	6,508	48,642	4,598	—	—	—	—
Providence	898	146	934	—	—	—	—
Andover Service Center	—	—	—	—	—	—	—
Brooklyn Service Center	—	—	—	—	—	—	—
Mid-Atlantic Region:							
Albany	61,159	7,025	572	2,177	4,838	—	—
Augusta	1,173	9,012	11,924	—	—	—	—
Boston	510	3,821	44	—	—	—	—
Philadelphia	427	1,568	18,671	—	—	—	—
Richmond	112	5,016	2,470	—	—	—	—
Wilmington	—	73	1,509	—	—	—	—
Philadelphia Service Center	—	—	—	—	—	—	—
East Coast Region:							
Alabama	14,946	26,572	9,902	1,901	6,187	—	—
Birmingham	—	4,846	2,809	—	—	—	—
Columbia	—	1,468	3,387	—	—	—	—
Fort Lauderdale	1,911	9,226	1,283	—	—	—	—
Greensboro	710	7,816	2,351	—	—	—	31
Jackson	120	1,201	709	—	—	—	—
Jacksonville	491	11,301	4,339	—	—	—	—
Little Rock	3,334	2,540	2,047	—	—	—	—
Nashville	2,850	4,380	13,158	—	—	—	—
New Orleans	908	5,319	5,630	—	—	—	—
New York	—	—	—	—	—	—	—
Memphis Service Center	6,851	3,078	138	—	—	—	—
Midwest Region:							
Aberdeen	—	605	158	—	—	—	9
Chicago	453	9,745	2,151	1,663	4,471	—	—
Des Moines	523	3,884	5,191	—	—	—	—
Fargo	264	1,050	448	—	—	—	—
Helena	3,960	693	120	—	—	—	—
Milwaukee	61	5,243	958	—	—	—	—
Omaha	693	2,105	1,821	—	—	—	—
St. Louis	8,150	13,701	8,317	—	—	—	—
St. Paul	807	16,039	2,283	—	—	—	—
Springfield	6,851	3,078	138	—	—	—	—
Kansas City Service Center	—	—	—	—	—	—	—
Southwest Region:							
Albuquerque	103	1,553	343	—	—	—	14
Austin	1,412	6,367	3,462	—	—	—	—
Cheyenne	86	310	92	—	—	—	—
Dallas	44,553	17,379	3,592	9,613	5,720	230,960	—
Denver	25,729	3,999	9,707	—	—	—	—
Houston	7,644	7,529	13,711	—	—	120,578	—
Oklahoma City	1,251	4,702	3,114	—	—	118,168	—
Phoenix	696	3,594	1,296	—	—	—	—
Salt Lake City	—	2,392	1,342	—	—	—	—
Victoria	810	3,332	1,624	—	—	—	—
Austin Service Center							

Table 15 — Civil Penalties Assessed and Abated
(Dollars in thousands)

	Assessments		Abatements		Net penalties	
	Number	Amount	Number	Amount	Number	Amount
Total, all civil penalties	29,677,206	11,448,617	3,741,656	5,789,417	25,833,550	8,079,200
Individual total*						
Delinquency	11,348,753	4,001,661	1,251,905	554,291	11,193,252	2,447,472
Estimated tax	1,880,632	682,270	219,905	197,781	1,660,637	644,489
Failure to pay	4,550,151	917,524	190,125	90,113	4,360,026	827,411
Bad check	8,799,408	678,292	699,133	65,391	8,100,275	612,801
Fraud	254,400	77,000	17,270	10,540	237,130	16,540
Negligence	10,996	158,470	879	36,586	10,117	121,484
Other*	1,782,492	590,670	96,535	91,612	1,683,957	499,058
Corporation total*						
Delinquency	834,819	1,253,651	193,319	845,394	541,368	318,257
Estimated tax	158,197	487,993	34,180	459,104	124,017	28,899
Failure to pay	285,278	367,206	41,681	250,682	244,597	116,524
Bad check	374,476	251,558	116,818	219,475	257,658	32,000
Fraud	3,277	72,224	164	52	3,113	162
Negligence	547	53,977	41	10,721	506	43,256
Other	9,740	60,956	324	2,847	9,416	58,109
Employment total*						
Delinquency	10,411,426	3,318,884	1,828,095	1,714,604	8,483,331	1,604,280
Estimated tax	2,513,366	957,223	429,090	382,664	2,084,276	574,559
Failure to pay	4,933,505	447,216	856,256	161,101	4,043,239	285,106
Federal tax deposits	2,035,265	1,893,000	602,381	1,168,338	1,233,714	722,106
Bad check	115,210	5,940	2,390	383	113,822	5,557
Fraud	874	5,237	58	99	816	5,138
Other	8,414	7,930	910	2,010	7,504	5,920
Excise total*						
Delinquency	438,871	167,442	117,136	148,620	319,735	40,822
Daily delinquency	138,557	44,107	22,571	26,013	115,985	18,094
Failure to pay	41,264	49,069	39,481	42,633	10,763	7,070
Federal tax deposits	225,380	20,871	56,540	17,550	160,040	3,844
Bad check	25,362	43,926	6,497	52,359	18,865	8,433
Fraud	4,255	100	189	7	4,066	93
Other	1,222	17,632	124	519	1,098	17,113
Estate and gift total						
Delinquency	15,867	169,392	7,843	81,574	6,124	27,818
Estimated tax	6,338	73,054	2,641	53,540	3,692	19,514
Failure to pay	9,183	32,656	5,103	27,103	4,035	5,553
Bad check	250	234	77	104	173	91
Fraud	10	742	5	104	5	638
Negligence	116	766	22	295	94	487
Other	215	1,940	50	380	125	1,560
All other total*						
Delinquency	451,828	1,281,668	195,311	1,378,352	256,217	116,686
Estimated tax	248,845	1,208,089	130,011	1,343,683	112,634	133,594
Failure to pay	120,611	111,261	41,205	87,141	81,566	2,661
Bad check	12,210	102	305	32	2,415	70
Fraud	220	845	51	194	169	651
Negligence	14,531	16,030	9,548	10,203	4,983	5,827
Missing information	68,151	25,239	14,011	15,526	54,140	9,713
Other						
Net return*	157,887	2,246,921	62,346	968,482	95,551	1,278,439

Table 16 — Examination Results (by number of returns)

Additional tax proposed	683,315
Refunds proposed	82,405
No adjustments proposed	173,525
Total:	1,139,245
 Disposition of examined returns	
Not appealed	1,039,840
Appealed administratively or petitioned to the U. S. Tax Court	99,407
Total:	1,139,247

Table 17 — Examinations Resulting in Refunds

	Number of returns	Amount recommended (in thousands of dollars)
Individuals	47,262	189,351
Fiduciary	233	14,434
Corporations	4,924	376,125
Estate	1,840	70,097
Gift	36	521
Employment ¹	801	1,811
Excise	1,949	43,544
Total	68,152	655,784

Table 18 — Information Returns

	(In millions)
1990	
Information returns received	
Magnetic media	967
Total	50
Total	1,017
Taxpayer contacts	
Underreporter	2.95
Nonfiler	1.96
Total	4.91
Additional tax and penalties recommended	
Underreporter	\$1,500
Nonfiler	\$2,023
Total	\$3,523

Table 19 — Delinquent Collection Activity

(In thousands)	
Taxpayer delinquent accounts	
Total yield	\$25,463,944
First bill	\$10,434,110
Subsequent bills	\$5,010,000
Additional action on taxpayer delinquent accounts	\$8,897,900
Other programs	\$2,026,659
Opening inventory	3,170
Issuances ¹	3,477
Dispositions	3,116
Closing inventory	
(a) Number of accounts (including queue)	3,531
(b) Number of open accounts	750
(c) Balance of assessed tax, penalty and interest	\$19,676,072
Delinquent return investigations	
Opening inventory	2,067
Issuances	1,418
Dispositions	1,141
Closing inventory (including queue)	2,305
Number of open accounts	608
Returns compliance investigations closed	7
Miscellaneous investigations closed	32
Offices in committee received	0
Enforcement activity	
Notice of federal tax lien filed	1,114
Notice of levy served upon third party	2,631
Seizure of property made	12

Table 20 — Criminal Investigation Activity

	Abusive compliance	Narcotic crimes	Organized crime	Public corruption	White collar	Total
Investigations initiated	529	1565	436	244	2466	5280
Total completed	565	1527	397	246	2513	5243
Prosecution recommended	593	173	299	165	157	3207
Indictments / information	426	1038	315	149	947	2875
Convictions	383	831	262	147	849	2472
Sentenced						
Total sentenced	407	754	248	157	850	2416
Sentenced to prison	271	613	144	104	477	1609

Table 21 — Internal Audit Reports

	Number of reports	Percentage of staff years
National audits	33	—
Regional audits	15	—
Single office audits	56	—
Total	104*	—
System development reviews	—	10.1%
Installation reviews	—	35.0%
Program reviews	—	25.2%
Program management	—	13.5%
Financial reviews	—	14.8%
Computer assistance to management	—	0.8%

Table 22 — Internal Security Activities

	Convictions	Criminal misconduct	Background investigations	Accepted for prosecution
* Cases initiated		2,810*	3,533*	
Narcotics	21	—	—	18
Bribery	47	—	—	74
Theft	54	—	—	66
Assault	23	—	—	43
Impersonation	6	—	—	8
False statements	35	—	—	44
Embezzlement	16	—	—	16
Other violations	62	—	—	72
Totals	257		341	

Table 23—Employee Plans and Exempt Organizations Tax Rulings and Technical Advice (Closings)

Subject	Total	Taxpayers requests for tax rulings	Field requests for technical advice
Total	4685	4525	149
Actuarial matters	367	355	12
Exempt Organizations	3718	3634	84
Employee plans	580	536	44

Table 24 — Determination Letters Issued on Employee Benefit Plans

Letters issued	Stock bonus	Money purchase	Target benefit	Profit sharing	ESOP	Total defined contribution	Defined benefit	Total
Initial qualification:								
(Qualified)	342	2,360	280	8,417	55	11,454	1,867	13,321
Participating employees'	354,038	247,480	21,941	2,897,515	32,315	3,553,349	609,612	4,162,361
Not qualified	0	2	0	5	0	10	4	14
Amendments:								
Qualified	228	1,747	122	5,156	41	7,294	2,117	9,411
Not qualified	1	3	0	6	0	10	4	14
Terminations:								
Qualified	1	5,979	10	11,100	—	17,090	16,293	33,383
Not qualified	0	12	0	24	0	35	11	47
Total	571	10,086	412	24,673	98	35,838	20,277	56,115
Qualified	571	10,086	412	24,673	98	35,838	20,277	56,115
Not qualified	1	17	0	38	0	56	19	75

Table 25 — Exempt Organizations and Other Entities Listed on Exempt Organizations and Business Master File

	1989	1990
Section 501(c):		
(1) Corporation organized under act of Congress	9	9
(2) Titleholding corps	6,090	6,278
(3) Religious, charitable, etc	464,138 ¹	489,882 ²
(4) Social welfare	141,238	142,473
(5) Labor, agriculture organizations	72,689	71,653
(6) Business leagues	63,351	63,696
(7) Social and recreation clubs	61,455	62,223
(8) External beneficiary societies	99,621	100,321
(9) Voluntary employees' beneficiary societies	13,228	14,210
(10) Domestic fraternal beneficiary societies	18,432	18,350
(11) Teachers' retirement funds	11	10
(12) Benevolent life insurance assns.	5,783	5,873
(13) Cemetery companies	8,341	8,565
(14) Credit unions	6,438	6,352
(15) Mutual insurance companies	1,118	1,137
(16) Corps. to finance crop operation	17	19
(17) Supplemental unemployment benefit trusts	674	667
(18) Employees funded pension trusts	8	8
(19) War veterans' organizations	26,495	27,450
(20) Legal service organizations	200	197
(21) Civic organizations	22	22
(22) Multi-employer pension plans	0	0
(23) Veterans associations founded prior to 1980	0	0
(24) Trusts described in section 4049 of ERISA	0	0
(25) Holding companies for pensions etc.	43	107
501(e) Religious and apostolic organizations	94	94
501(e) Cooperative hospitals	79	75
501(f) Cooperative service organizations of operating educational organizations	1	1
501(f) Agricultural organizations	38	1
501(k) Treatment of certain organization providing child care	7	9
521 Farmers' cooperatives	2,279	2,372
Sub-total exempt organizations (EO)	992,461	1,024,766
Taxable farmers' cooperatives ³	3,295	3,275
Nonexempt charitable trusts ⁴	42,314	45,401
Total EO's and other entities	1,038,070	1,073,443

Table 26 — Exempt Organizations Applications (Disposals)

	Approved	Denied	Other	Total
Section 501(c):				
(1) Corporation organized under act of Congress	0	0	1	1
(2) Titleholding corps	204	3	142	349
(3) Religious, charitable, etc	29,700	464	10,129	40,373
(4) Social welfare	2,116	48	445	3,007
(5) Labor, agriculture organizations	478	1	125	594
(6) Business leagues	2,347	48	527	2,922
(7) Social and recreation clubs	1,298	51	594	1,943
(8) Fraternal beneficiary societies	38	2	24	64
(9) Voluntary employees' beneficiary societies	1,338	3	409	1,750
(10) Domestic fraternal beneficiary societies	37	3	53	83
(11) Teachers' retirement funds	0	0	0	0
(12) Life and health insurance assns.	145	5	97	246
(13) Casualty companies	243	0	44	287
(14) Credit unions	4	0	1	5
(15) Mutual insurance companies	7	1	106	114
(16) Corps. to finance crop operation	0	0	0	0
(17) Supplemental unemployment benefit trusts	9	0	17	26
(18) Employee funded pension trust	0	0	0	0
(19) War veterans' organizations	155	0	47	202
(20) Legal service organizations	6	0	4	10
(21) Civic organizations	0	0	0	0
(22) Multi-employer pension plans	0	0	0	0
(23) Veterans associations founded prior to 1980	0	0	0	0
(24) Trusts described in section 4049 of ERISA	0	0	0	0
(25) Holding companies for pensions etc.	0	0	60	60
501(e) Religious and apostolic organizations	2	0	1	3
501(f) Cooperative hospitals	0	0	0	0
501(f) Cooperative service organizations of operating educational organizations	0	0	0	0
521 Farmers' cooperatives	38	1	21	60
Nonexempt charitable trusts	25	0	13	38
National Office rulings and determinations letters	378	28	89	495
Total	38,649	656	13,349	52,654

Table 27 — Internal Revenue Collections, Costs, Employees and U.S. Population

Fiscal year	Operating cost (1)	Collections (2)	Cost of collecting (3)	Population (thousands) (4)	Tax per capita (cents) (5)	Average positions realized	
						Total (6)	National Office (7)
1951	413,205,238	94,401,698,398	0.4	183,591	510.91	53,206	3,042
1952	450,380,420	89,440,838,245	0.45	185,538	530.89	54,011	3,401
1953	500,084,314	105,925,395,281	0.47	189,242	535.71	53,657	56,054
1954	549,692,131	112,250,257,115	0.49	191,889	585.03	61,059	57,220
1955	587,387,471	114,434,633,721	0.52	194,303	588.93	62,098	58,317
1956	624,881,929	128,879,961,342	0.48	196,560	635.68	63,508	59,526
1957	667,080,295	148,374,814,552	0.45	199,712	745.68	65,946	62,052
1958	699,389,364	153,363,250,565	0.46	201,706	765.48	67,574	63,607
1959	738,785,475	168,150,549,688	0.40	202,677	827.80	68,004	63,862
1960	857,159,162	155,722,056,497	0.45	204,878	953.31	68,983	4,103
1961	981,000,777	197,130,193,383	0.51	207,053	925.02	64,926	4,644
1972	1,127,350,411	209,655,736,673	0.54	209,946	1,004.83	68,549	4,134
1973	1,162,009,945	237,787,204,058	0.49	210,410	1,130.11	74,170	4,505
1974	1,312,894,661	268,952,253,665	0.49	211,901	1,269.24	78,921	4,310
1975	1,584,711,486 ¹	293,822,725,772	0.54	213,558	1,375.84	82,439	4,531
1976	1,667,311,689 ²	302,519,791,922	0.56	215,142	1,404.84	84,264	4,732
1977	1,790,588,738 ³	358,139,416,730	0.50	217,329	1,487.91	83,743	4,994
1978	1,939,177,777	389,159,550,362	0.49	210,903	1,520.31	85,329	5,010
1979	2,116,166,276 ⁴	406,412,185,013	0.46	220,999	2,083.32	86,068	4,978
1980	2,291,622,622 ⁵	519,375,131,361	0.44	221,231 ⁶	2,275.66	87,454	5,114
1981	2,465,468,044 ⁶	580,120,180,900	0.41	230,139	2,349.44	85,561	5,10
1982	2,626,338,036 ⁷	632,240,503,595	0.42	231,982 ⁷	2,713.62 ⁷	82,857	5,098
1983	2,968,525,840 ⁸	627,246,792,581	0.47	233,229 ⁸	2,656.58 ⁸	83,605 ⁸	4,357 ⁸
1984	3,279,067,495 ⁹	680,475,229,453	0.48	237,454 ⁹	2,685.71 ⁹	87,635 ⁹	5,327 ⁹
1985	3,600,952,523 ¹⁰	742,871,541,283	0.48	239,714 ¹⁰	3,059.69 ¹⁰	82,254	5,454
1986	3,841,983,050 ¹⁰	782,251,812,225	0.49	241,995 ¹⁰	3,232.51 ¹⁰	95,880	5,361
1987	4,365,216,254 ¹¹	886,590,116,956	0.49	244,344 ¹¹	3,627.27 ¹¹	6,253	95,935
1988	5,000,952,523 ¹²	952,550,594,000	0.45	246,479 ¹²	3,174.07 ¹²	102,188	6,034
1989	5,193,546,053 ¹²	1,013,322,133,000	0.51	249,412 ¹²	4,062.84 ¹²	114,753	7,085
1990	5,440,417,630 ¹³	1,056,365,051,631	0.52	251,329 ¹³	4,203.12	111,658	7,459

Table 28 — Internal Revenue Service Costs by Activity

Appropriation by activity	Total	Personnel compensation and benefits	Other	
	1989	1990	1989	1990
Total obligations, appropriations and reimbursements	5,230,062	5,582,151	3,794,064	3,899,030
Obligations against appropriated funds	5,198,035	5,440,418	3,777,781	3,863,085
Salaries and expenses	85,994	72,347	60,686	44,940
Executive direction	8,175	8,305	6,458	7,333
Management services	77,819	63,042	54,228	37,607
Processing tax returns	1,678,825	1,818,908	995,910	1,139,239
Total	1,678,825	1,818,908	995,910	1,139,239
Returns processing and revenue accounting	1,184,110	1,240,184	757,665	880,244
Computer services	494,715	578,724	338,850	300,530
Examination and appeals	1,903,329	1,859,152	1,580,089	1,590,728
Total	1,903,329	1,859,152	1,580,089	1,590,728
Examination	1,498,845	1,509,042	1,226,795	1,224,428
Appeals and tax litigation	248,601	279,041	216,362	229,443
Employee plans and exempt organizations	125,072	132,881	104,683	108,809
Internal security	31,111	38,188	32,249	32,042
Investigation, collection and taxpayer service	1,529,937	1,580,011	1,141,070	1,189,179
Total	1,529,937	1,580,011	1,141,070	1,189,179
Tax fraud investigations	270,577	265,560	211,020	207,147
Collection	833,076	878,467	640,495	673,842
Taxpayer service	358,019	372,087	229,267	241,068
Enforcement litigation and technical	68,165	73,897	60,286	65,322
Internal security	31,111	38,188	32,249	32,042
Reimbursable obligations, Total	31,877	61,733	16,303	33,844
				15,674

Table 29 — Internal Revenue Service Costs by Office¹

(In thousands of dollars)						
Internal Revenue office, district or region	Total compensation	Personnel	Travel	Equipment	Other	(5)
	(1)	(2)	(3)	(4)	(5)	
A. Total Internal Revenue Service	5,502,151	3,899,839	123,283	101,248	1,278,584	
National Office	1,053,517	367,000	24,400	44,500	59,500	
North Atlantic	550,583	10,658	0	0	113,476	
Mid-Atlantic	471,121	376,758	8,133	0,540	79,690	
Southeast	646,535	525,382	14,750	5,564	99,839	
Central	426,400	341,796	10,493	4,569	69,542	
Midwest	462,225	367,301	10,240	4,170	70,545	
Southwest	729,100	558,402	16,497	7,182	110,540	
Western	683,453	571,747	15,532	6,577	89,867	
Regional Appeals	135,782	124,735	3,525	2,629	4,889	
Regional Inspectors	98,630	85,000	3,291	2,898	5,077	
Regional Inspectors	54,465	48,349	3,469	1,161	3,120	
Marine Region Computing Center	40,184	22,587	2,722	1,253	16,072	
Detroit Computing Center	70,758	48,373	979	2,764	18,642	
B. Regional Administrators' offices (excluding district directors' offices and service centers)	438,299	123,734	16,395	11,448	284,722	
North Atlantic	31,328	15,103	1,511	2,113	12,597	
Mid-Atlantic	58,885	14,480	1,368	1,336	41,800	
Southeast	66,811	13,804	3,201	1,428	48,375	
Central	52,979	12,207	1,084	1,684	37,162	
Midwest	52,952	11,936	1,438	1,197	37,122	
Southwest	60,119	16,355	3,467	2,394	57,803	
Western	94,025	39,805	3,453	1,057	49,670	
C. District Directors' offices and service centers	3,611,713	3,157,331	70,448	34,881	349,977	
North Atlantic	600,877	403,833	9,141	6,122	100,879	
Asbury	20,786	16,883	624	417	2,862	
Boston	9,372	7,717	361	74	1,220	
Baltimore	67,536	50,911	1,432	407	14,786	
Brooklyn	74,984	58,890	1,165	1,397	13,544	
Buffalo	41,947	32,124	1,244	1,477	7,022	
Baltimore	4,912	3,913	231	65	702	
Hartford	34,691	29,363	1,023	177	5,128	
Manhattan	104,264	87,476	1,333	528	14,927	
Pearlmouth	10,170	8,056	422	130	1,582	
Providence	10,171	8,271	345	94	1,458	
Boston ACS	650	0	0	0	0	
Buffalo ACS	617	617	0	0	0	
Manhattan ACS	683	883	0	0	0	
North Atlantic Region centralized training	454	0	418	0	36	
Autumn Service Center	100,267	81,355	358	1,244	17,800	
Brockhaven Service Center	119,856	99,189	307	818	19,572	
Mid-Atlantic	41,230	36,833	9,743	5,200	37,600	
Baltimore	64,918	58,940	1,249	654	4,075	
Newark	68,753	61,051	1,553	846	5,303	
Philadelphia	57,419	51,853	940	555	4,041	
Pittsburgh	32,723	28,568	702	417	3,041	
Reading	45,457	37,033	1,165	542	5,244	
Washington	7,456	6,449	193	330	494	
Forms Distribution Center	8,790	7,244	24	49	1,473	
Baltimore ACS Site	472	102	0	0	370	
Newark ACS Site	134	133	0	0	131	
Philadelphia ACS Site	533	383	0	0	150	
Mid-Atlantic Region centralized training	475	0	452	0	23	
Philadelphia Service Center	124,697	109,922	454	1,098	13,515	
Southeast	581,724	511,578	11,549	7,136	51,491	
Atlanta	79,013	67,724	2,091	1,161	6,037	
Birmingham	20,462	18,838	604	40	980	
Jacksonville	15,236	14,710	510	545	880	
Fort Lauderdale	56,239	50,711	1,443	654	3,431	
Greensboro	34,725	31,816	1,267	161	1,481	
Jackson	13,744	12,578	431	16	719	
Jacksonville	62,430	53,862	1,419	429	6,720	
Little Rock	14,210	13,640	629	71	539	
Nashville	45,230	37,640	148	481	6,061	
New Orleans	35,967	29,811	892	2,095	3,369	
Southeast Region centralized training	523	0	433	0	90	
Atlanta Service Center	107,570	94,629	406	1,524	11,006	
Memphis Service Center	90,326	82,266	246	447	7,625	
Charleston New Development Center	1,326	1,296	25	0	5	
Atlanta ACS Site	786	786	0	0	0	
Jacksonville ACS Site	1,217	1,217	0	0	0	
Nashville ACS Site	1,049	1,049	0	0	0	

Table 30 — Internal Revenue Service Personnel Summary¹

Location and type	Average positions realized		Number of employees at close of year	
	1989	1990	1989	1990
Service total	115,360	112,587	113,622	116,425
Permanent	113,378	111,543	111,980	114,494
Temporary	1,982	1,444	1,642	1,931
National Office	107,565	7,527	7,527	8,285
Regional Offices ²	107,565	105,350	105,680	108,285
Data processing operations	2,911	39,149	37,037	39,580
Construction	18,470	18,834	17,838	18,391
Revenue officers	10,365	7,201	7,900	7,480
Other	10,365	10,433	9,678	10,343
Taxpayer service	1,795	7,449	7,877	8,457
Taxpayer service specialists	1,237	1,000	1,031	1,145
Taxpayer service representatives	2,622	2,411	2,580	2,573
Other	3,006	3,730	3,716	4,469
Examination	31,315	28,783	29,838	28,674
Revenue agents	16,486	15,526	16,323	15,350
Tax auditors	13,327	13,003	3,255	2,953
Other	11,502	10,259	10,320	10,271
Employee places and exempt organizations	2,973	2,421	2,600	2,428
EOEO/Technicals	1,529	1,429	1,491	1,452
Other	1,444	994	1,011	967
Appeals	2,611	2,611	2,600	2,600
Appeals officers	1,154	1,145	1,274	1,284
Appeals auditors	194	222	221	232
Other	1,496	1,317	1,317	1,414
Tax fraud	4,485	4,290	4,380	4,256
Special agents	2,996	2,846	2,943	2,794
Other	1,469	1,444	1,447	1,462
Executive direction	125	134	147	158
Management services	1,698	881	1,143	1,204
Resources management	5,650	5,238	5,357	5,533
Compliance	2,549	2,422	2,471	2,435
Inspection	1,181	1,258	1,249	1,219
International	682	840	656	659

Table 31 — Appeals Workload

Nondecentralized	Number of cases ¹		Number of cases ¹	
	1989	1990	1989	1990
Received	41,842	42,814	23,890	18,437
Regular work (excluding TEFRA)	36,487	39,685	18,346	16,438
Tax shelters (excluding TEFRA)	3,953	2,144	4,419	1,112
TEFRA regular work	445	462	175	202
TEFRA tax shelters	907	683	600	845
Disposed of as unperf.	41,842	42,814	23,890	18,437
Regular work (excluding TEFRA)	33,048	31,665	18,274	16,391
Tax shelters (excluding TEFRA)	13,663	7,587	11,188	9,946
TEFRA regular work	205	223	47	130
TEFRA tax shelters	320	370	95	634
Disposed of as unperf.	3,313	3,849 ²	5,432	4,889 ²
Regular work (excluding TEFRA)	3,227	3,591	4,013	3,065
Tax shelters (excluding TEFRA)	61	60	1,413	1,472
TEFRA regular work	2	1	4	17
TEFRA tax shelters	3	8	2	32

Table 32 — Chief Counsel Tax Litigation Cases Received¹

Tax Court Cases	Small Tax Cases			Refund Litigation
	Other than Small Cases	Small Cases	Total	
1985	14,684	34,258	49,442	1,023
1986	14,587	34,200	48,787	1,454
1987	14,230	29,286	43,496	1,085
1988	12,249	19,451	31,700	1,141
1989	12,256	19,594	31,850	1,154
1990	10,693	17,682	28,375	1,048

Table 33 — Chief Counsel Receipt and Disposal of Cases

Assistant Chief Counsel	Types of cases	Pending Oct. 1, 1989	Received ¹	Disposed	Pending Sept. 30, 1990
Criminal Tax					
Requests for grand jury	5,295	1,590	1,092	3	5,793
Complex cases	2,014	778	799	1,993	
Noncomplex cases	305	113	134	284	
Forfeiture cases	0	268	115	170	
Total, all regions ²	7,614	2,767	2,141	8,240	
National Office (post review):					
Criminal reference letters	0	681	661	0	
Decisions	0	50	50	0	
Confidential memoranda	0	180	180	0	
Search warrants	0	10	10	0	
Form 1327	0	5,905	5,005	0	
Supplemental memoranda	0	9	9	0	
Preferred advice	0	24	24	0	
Forfeitures	0	323	323	0	
Other	0	4	4	0	
Total, National Office (post review)	0	7,166	7,166	0	
National Office (case work):					
Appeals	0	32	32	0	
Technical advice	0	1,157	1,157	0	
Undercover	0	149	149	0	
Computation orders	0	12	12	0	
Search warrants	0	25	25	0	
Congressional inquiries	0	19	19	0	
Legislative	0	23	23	0	
Freedom of Information Act (FOIA)	0	38	38	0	
Department of Justice decisions	0	12	12	0	
Protests	0	2	2	0	
Manual	0	70	70	0	
Criminal tax bulletin	0	0	0	0	
Forfeitures	0	34	34	0	
Other	0	53	52	0	
Total, National Office (case work)	0	1,026	1,035	0	
Total, National Office	0	8,792	8,801	0	
Total, all regions ²	7,623	11,558	10,942	8,240	
Disclosure Litigation					
Disclosure opinions	261	378	470	169	
FOIA opinions	15	50	53	12	
Privacy Act opinions ³	393	126	508	11	
FOIA requests	45	65	40	72	
Privacy Act litigation	16	9	8	17	
Section 7217 litigation	2	1	1	2	
Section 7431 litigation	45	59	23	51	
Litigation/coordinations	11	35	41	5	
Appeals litigation	28	18	15	29	
FOIA requests	185	101	238	49	
FOIA appeals	740	1,005	896	849	
Privacy Act requests	1	2	2	1	
Privacy Act appeals	1	2	3	0	
Total	1,743	1,852	2,288	1,297	
General Legal Services					
Adverse actions	52	132	122	62	
Unacceptable performance	11	4	8	7	
Grievance arbitration	184	250	233	210	
Dismissal	221	290	251	250	
Unemployment compensation	7	13	14	6	
Unfair labor practices	57	154	127	84	
Negotiations	3	7	7	3	
Impasse	11	21	22	10	
Contracts	48	371	357	62	
Divorce of practice	28	5	5	11	
Miscellaneous	111	442	417	136	
Child support/ non-tax debt	3	7	10	0	
Forfeiture	180	569	674	75	
Federal Tort Claims Act	3	5	2	2	
Banks	125	159	118	166	
Claims collection	309	266	249	326	
Ethics	0	14	12	2	
Rules of conduct	7	32	33	6	
Decisions	1	1	1	1	
Contract of interest	4	11	13	2	
Labor or personnel	54	209	202	61	
Equal employment opportunity	16	78	73	21	
Fiscal, budget or appropriation	18	73	70	19	

Table 34 — Regional Offices Caseload Report All Cases

Assistant Chief Counsel	Types of cases	Pending Oct. 1, 1989	Received ¹	Disposed	Pending Sept. 30, 1990
General Legal Services					
Federal Advisory Committee					
Actions	0	3	3	3	0
Grievance	3	28	16	15	13
Bankruptcy	12	158	157	137	13
Expert witness	11	1	2	0	
Review/comment on legislation/regulations	115	282	254	123	
Delegation orders	0	4	3	1	
Total, all regions	1,579	3,582	3,484	1,877	
Adverse actions	1	8	7	2	
Unacceptable performance	1	1	2	0	
Grievance arbitration	8	35	37	6	
Dismissal	27	22	31	18	
Unemployment compensation	2	15	15	2	
Unfair labor practice	1	7	7	1	
Negotiations	4	7	8	3	
Impasse	0	0	0	0	
Contracts	20	400	422	18	
Directors practice	0	9	9	0	
Miscellaneous	17	249	249	17	
Child support/non-tax debt	1	14	15	0	
Forfeiture	4	30	34	0	
Federal Tort Claims Act	0	44	40	4	
Divers	2	21	20	3	
Claims collection	7	23	23	7	
Ethics	1	93	90	4	
Rules of conduct	1	103	95	9	
Contract of interest	3	123	124	2	
Labor or personnel	24	176	181	19	
Equal employment opportunity					
Opinions	2	290	292	0	
Tort claims	29	240	217	52	
Complaint	7	777	772	2	
Bankruptcy	3	471	473	1	
Expert witness	0	0	0	0	
Review/comment on legislation/regulations	1	15	16	0	
Delegation orders	2	22	22	2	
Total, National Office	178	3,433	3,429	182	
Total, all regions & National Office	1,757	7,018	6,813	1,859	

Table 35 — United States Tax Court Cases (Excludes cases on appeal)
(In thousands of dollars)

	All Tax Court cases	Small tax cases
	Taxes and penalties	Taxes and penalties
Pending (Oct. 1, 1989)	62,432	\$21,235,287
Received	29,003	\$17,088,083
Disposed	36,359	\$5,984,039
Pending Sept. 30, 1990	54,076	\$33,455,785
Number of cases	10,449	\$37,036
In dispute	46	10,778
Determined	31,3	\$39,357
Number of cases	11,901	\$37,845
In dispute	9,326	\$17,353
Determined	3	\$39,199

Table 36 — United States Tax Court Opinions

	Summary & small tax case bench opinions	Published memorandum & regular bench opinions	Total
Prevailing party (by decision line)			
Decided in favor of the government	Number	1989 1990	1989 1990
179 192	276 284	455 476	
Percent	46.4	46	31.3 33 35.9 37
Decided in favor of the taxpayer	Number	15 19	32 29 47 48
Percent	3.9	5	3.6 3 3.7 4
Decided - Rule 155	Number	186 194	418 387 604 581
Percent	43.2	46	47.4 46 47.6 46
Miscellaneous	Number	6 14	156 151 162 165
Percent	1.6	3	17.7 18 12.6 13
Total opinions	386 419	882 851	1,288 1,270

Table 37 — Appellate Court Case Record¹

Action	Courts of Appeals		Supreme Court	
	1989	1990	1989	1990
Decided in favor of the government				
Number	308	192	2	3
Percent	68.5	75.9	66.7	75.0
Decided in favor of the taxpayer				
Number	33	48	1	1
Percent	19.5	19	33.3	25.0
Decided partially for taxpayer and partially for the government				
Number	7	13	—	—
Percent	2.0	5.1	—	—
Total opinions	348	253	3	4

Table 38 — Tax Litigation Refund Suits¹

Status	District Courts		Claims Court		Total	
	Number of cases	Amount in suits ²	Number of cases	Amount in suits ²	Number of cases	Amount in suits ²
Pending Oct. 1, 1989	2,580	\$614,084	726	\$1,027,632	3,306	\$1,641,716
Received ¹	663	290,287	177	135,716	1,040	426,003
Disposed ¹	952	120,658	160	162,130	1,112	282,411
Amounts refunded ¹	67,000	60.8%	53,001	56.9%	190,600	67.0%
Percent not refunded						
Pending Sept. 30, 1990	2,491	\$783,513	745	\$ 999,775	3,236	\$1,783,288

Table 39 — Trial Court Case Record (Opinions Rendered — Refund Litigation)

Action	Claims court		District court		Total	
	1989	1990	1989	1990	1989	1990
Decided in favor of the government	65	36	382	202	447	238
Percent	69.1	73.5	78.6	65.2	80.1	66.3
Decided in favor of the taxpayer	6	7	86	72	92	79
Percent	8.2	14.3	17.7	23.2	16.5	22.0
Decided partially for taxpayer and partially for the government	2	6	17	36	19	42
Percent	2.7	12.2	3.5	11.6	3.4	11.7
Total opinions	73	49	485	310	558	359

Table 40 — Receipt and Disposal of Cases: Associate Chief Counsel (International)

Types of cases	Pending Oct. 1, 1989		Received	Disposed	Pending Sept. 30, 1990
	Oct.	Oct.			
Competitor authority	12	22	22	22	12
Congressional correspondence	3	24	22	22	5
Forms and publications	0	1	1	0	0
General correspondence	9	42	39	39	12
General guidance memoranda	1	0	0	0	1
Internal memoranda	27	31	25	33	33
Industry specialization program projects	0	0	0	0	0
Legislation	9	3	8	4	4
Macroeconomic	32	44	35	41	41
Private letter rulings	114	145	126	133	133
Regulations	115	23	35	35	35
Revenue rulings	102	60	49	53	53
Technical advice memoranda	17	8	14	11	11
Technical assistance - non-ISP	117	277	239	155	155
Technical coordination report	5	4	6	3	3
Leasing tax	105	52	64	93	93
Treaties	44	13	10	47	47
Criminal tax function	4	0	4	0	0
General litigation function	559	583	809	333	333
Tax litigation function	282	12	27	267	267
Total	1,657	1,344	1,833	1,868	1,868

Table 41 — Receipt and Disposal of Cases: Associate Chief Counsel (Technical)

Types of cases	Pending Oct. 1, 1989		Received	Disposed	Pending Sept. 30, 1990
	Oct.	Oct.			
Requests for rulings	1,853	3,468	3,898	1,441	1,441
Regulations and revenue procedures	128	230	199	159	159
Research requests	650	340	338	840	840
News releases	14	42	39	17	17
Changes in accounting methods	5,655	3,502	5,506	3,741	3,741
Changes in accounting periods	627	2,211	2,618	220	220
Earnings and profits determinations	3,377	1,387	2,807	1,957	1,957
Contractual and procedural	82	1,535	1,501	116	116
Technical services correspondence	151	1,144	1,131	164	164
Reviews of field determinations	3	4	7	0	0
Technical study projects	41	37	42	36	36
Regulations projects	430	167	135	462	462
Legislative projects	24	30	26	28	28
Assistance on technical	452	1,518	1,400	548	548
Technical coordination reports	31	26	51	5	5
Technical field conferences	0	1	1	0	0
Rulings disclosure	149	1,019	1,062	106	106
Review of actions on decisions	3	34	37	0	0
Special projects	2	114	93	23	23
General Counsel memoranda	49	30	72	7	7
Office memoranda	27	27	52	2	2
Total	13,714	18,972	21,913	8,973	8,973

Table 42 — Comparison of Equal Employment Opportunity Statistics

Internal Revenue Service	White		Black		Hispanic		Asian-American Pacific Islander		American Indian/Alaska Native		Total
	M	F	M	F	M	F	M	F	M	F	
Full-time and part-time	30577	38900	4393	16566	2089	3997	1069	1400	189	398	99,678
Seasonal	5714	13247	1461	6709	495	1694	162	267	58	221	30,028
Total	35,291	52,147	5,854	23,375	2,564	5,601	1,231	1,067	247	619	129,706
Federal civilian labor force Source: OPM's 1990 11th Annual Report to Congress	41%	33.5%	5%	11%	3%	3%	1.5%	1.5%	.5%	1%	100%
Internal Revenue Service full-time, part-time & seasonal FTE	28%	40%	4.5%	18%	2%	4%	1%	1%	25%	.5%	100%
Civilian labor force Source: 1990 census data	60%	26.5%	3.6%	3.1%	2.8%	1.3%	1.1%	.5%	.3%	.2%	100%

Footnotes for Table 1

1. Less than 0.5%.

NOTE: Details may not add to totals due to rounding.

1. Includes Presidential Election Campaign Fund contributions of \$32,307,941 in fiscal year 1989 and \$32,427 in fiscal year 1990.

2. Collections of individual income tax are not reported separately from old-age, survivor's, disability and health insurance (OASDI) taxes on wages, salaries, and self-employment income. The amount of OASDI tax collections shown is based on estimates made by the Secretary of the Treasury pursuant to the provisions of section 201(a) of the Small Business Act as amended and signed into law on October 1, 1989. The amounts shown for individual income tax and individual health insurance tax were derived by subtracting the OASDI tax estimates from the combined totals collected.

3. Does not include interest paid on refunds.

4. Refunds from Forms 1040, 1040A, and 1040EZ including withheld taxes, minus FICA.

Footnotes for Table 2

NOTE: Detail may not add to totals due to rounding.

1. Includes Forms 1040SS-PR, 1040C, and 1040NR.

2. Includes Forms 1040, 1120X, 2568, 4868, 7004, 1041A, and non-master file returns.

Footnotes for Table 3

NOTE: Detail may not add to totals due to rounding. Amounts reflect adjustments made to data reported in prior years. Negative figures are displayed when prior year adjustments exceed current year receipts.

1. Receipts in the various states do not indicate the federal tax burden of each state. In many instances, these are collected in one state from residents of another state. For example, withholdings made by employers located near state lines could include substantial amounts withheld from salaries of employees who reside in neighboring states. Also, the sizes of some corporations are paid from a principal office, although their operations may be located in another state, or throughout several states.

2. Corporate tax rates generally ranged from 15 to 39 percent of taxable income.

3. Includes taxes of \$127.9 million on unrelated business income of exempt organizations (Forms 990T).

4. Collection of individual income tax (withheld and not withheld) includes old-age, survivor's, disability, and health insurance taxes on wages, salaries, and self-employment income (FICA). Estimated national totals for individual income tax and for employment taxes are shown in Table 1, and are used to obtain national totals for individual income taxes and for employment taxes in Table 4.

5. Individual income tax rates were 15, 28 and 33 percent of taxable income. Includes SECA taxes imposed on taxable self-employment income.

6. Includes fluctuary income tax collections of \$5.9 billion.

7. Income tax withholding rates were 15, 28 and 33 percent. A combined FICA rate of 15.02 percent was imposed on taxable wages up to \$48,000 for tax year 1989. For 1990, the rate is 15.3 and the wage ceiling is \$50,400.

8. Railroad retirement tax is divided into two tiers. Tier I tax rate was 7.65 percent for both employers and employees on the first \$1,300 of annual compensation. Tier II tax rate was 16.1 percent for employers and 4.9 percent for employees on the last \$8,100 of annual compensation.

9. A tax rate of 6.2 percent was imposed on employers with one or more covered employees in each of 20 different states during a different week, and with a quarterly payroll for coverage of employment of at least \$1,500 during the preceding calendar year. This was applied to the first \$7,000 of taxable wages paid to each covered employee. The tax is reduced by credits of up to 5.4 percent for unemployment contributions paid to states.

10. Estate and gift tax rates ranged from 18 to 55 percent.

11. Amounts not classified by state or district as of the end of the fiscal year. This includes tax payments made to banks under the Federal Tax Deposit (FTD) System. These payments are included in collections but not classified by district until applied to taxpayer accounts. Also included are credits allowable on income tax returns for certain gasoline, diesel, and special motor fuel tax payments and for excess payments under the Federal Insurance Contributions Act. Designations by taxpayers of a portion of their taxes to the Presidential Election Campaign Fund are also included even though they are not collections, as such, because they do not reflect taxpayer liability. Transfer of amounts to this fund was made on a national basis only and had no effect on district and regional collection data.

Footnotes for Table 5

1. IRS issued \$85.3 million refunds totaling \$99.7 billion which includes \$2.4 billion in interest.

2. Includes \$1.4 billion paid in interest.

3. Includes earned income credit refunded in the amount of \$4.4 billion, refunds paid through direct deposit of \$4.1 billion, refunds of \$257 million paid on partnership and fiduciary returns, and \$524 million paid in interest. The average refund for all individual income tax returns was \$320.

4. Includes withheld income tax, FICA, Railroad Retirement, and FUTA refunds and credits.

5. Includes credits and claims for gasoline and lubricating oil tax payments.

6. Includes Highway and Airport Trust Fund reclassification.

7. Includes credits for excess payments under the Federal Old Age and Survivors, Federal Disability, and Federal Hospital Funds of \$1.1 billion.

8. The source of this information is the U.S. Customs Service and the Bureau of Alcohol, Tobacco, and Firearms (BATF). Customs and BATF do not provide the number of refunds for this item.

9. Includes refunds issued in September, 1990, minus refund reversals received in September, 1990, that were not classified by September 30, 1990 (the end of the fiscal year). For accounting and comparative purposes, the data included in this table must agree with the actual transactions affecting the refund and interest appropriation accounts for the fiscal year.

Footnotes for Table 6

1. Includes 231,437 refunds issued to fiduciaries and partnerships, and 3 million refunds issued through direct deposit.

2. In Table 5, Amount of Internal Revenue Refunds Including Interest, refund amounts are given for these credits.

3. Includes refunds issued in September, 1990, minus refund reversals received in September, 1990, that were not classified by district before September 30, 1990 (the end of the fiscal year). For accounting and comparative purposes, the data included in this table must agree with the actual transactions affecting the refund and interest appropriation.

Footnote for Table 7

1. Column contents for columns 2-14 are explained below by appropriate columns.

(2) Forms 1040, 1040A, 1040EZ, 1040NR, 1040SS-PR and 1040C. 1040-74,388,634 returns; 1040A - 18,379,774 returns 1040EZ - 19,432,638 returns

(3) Form 1040ES.

(4) Form 1041.

(5) Form 1041ES.

(6) Form 1055.

(7) Forms 1120, 1120A, 1120L, 1120M, 1120S, 1120POL, 1120F and 1120H.

(8) Forms 708 and 708NA.

(9) Form 707.

(10) Forms 940, 940PR, 941, 941PR & SS, 941E, 942, 942PR, 943, 943PR, CT-1, and 1042.

(11) Forms 990, 990PF, 990T, 990C, 5227 and 4720.

(12) Forms 5500, 5500C, 5500D, and 5500R.

(13) Forms 720, 730, 2290 and 11C.

(14) Forms 1040X, 1120X, 2688, 4868, 7004, and 1041A.

Footnotes for Table 8

1. The "—" indicates the district did not participate in electronic filing that year; 1990 was the first year electronic filing was available for individual returns nationwide. The 1990 volumes are as of May 24, 1990. Service centers aligned with current district configuration. Electronically filed individual returns were processed only in Andover, Cincinnati and Ogden Service Centers in 1990.

2. Fiduciary, employee pension plan returns were filed nationwide to Andover Service Center for processing.

Footnote for Table 10

1. Figures provided by the Advertising Council reflect calendar year 1989 public service campaign.

Footnotes for Table 11

1. Total positive income.

2. Total gross receipts.

3. Balance sheet assets.

4. Exempt organization examinations includes the following:

Number of returns examined by type	
501(c)(3) - Private foundations	1,278
501(c)(3) - All others	3,240
501(c)(5) - Civic leagues, social welfare	624
501(c)(5) - Agricultural, horticulture	658
501(c)(5) - Business leagues	653
501(c)(7) - Social and recreational clubs	916
501(c) - All others	904
Form 1120 POL	324
Fiduciary expenditures	256
Employment tax	3,782
Form 990-T	3,013
Form 4720	257

5. Service center no-change rate by class is not available. Service center examinations resulted in 25 percent no-change. Revenue officer employment tax examinations resulted in 9 percent no-change.

Footnotes for Table 12

1. Total positive income.

2. Total gross receipts.

3. Balance sheet assets.

4. Service center no-change rate by class is not available. Service center examinations resulted in 18 percent no-change. Revenue officer employment tax no-change rate is not available.

Footnotes for Table 15

NOTE: Detail may not add to totals due to rounding. With the exception of estimated tax assessments and abatements can apply to any tax. In addition to penalties, the law requires that interest be charged on late payments. Interest charges totaled \$4.7 billion on individual returns before reductions of \$646 million. Interest charged to businesses returned total \$3.8 billion before reductions of \$3.1 billion.

1. Includes failure to supply taxpayer identification number, failure to report tips, and false withholding.

2. Includes Form 1120, 990C and 990T.

3. Includes Forms 940, 941, 942, 943 and CT-1.

4. Includes Form 1041A, 5227, 990PF, 990, 4720, 2290, 11C, 720 and 730.

5. Includes Form 1041, 1065 and individual retirement accounts.

6. Includes penalties assessable under the Tax Equity and Fiscal Responsibility Act of 1982 and the Tax Reform Acts of 1984 and 1986. Examples are failure to file Form W-2, failure to file proper information returns (e.g. 1099), and promoting an abusive tax shelter.

Footnotes for Table 16

1. Totals do not include 19,005 employment tax returns examined by revenue officers.

2. Includes 118,000 returns examined which had tax shelter issues.

Footnote for Table 17

1. Employment tax returns examined by revenue officers are excluded.

Footnote for Table 18

1. \$113 million of this total is included on Table 11 in service center correction results.

Footnote for Table 19

1. Adjusted to balance in accounting method.

Footnote for Table 21

1. Potential financial accomplishments projected from internal audit reports: Funds put to better use \$1,008,000, revenue enhancement \$107,406,000.

Footnotes for Table 22

1. Criminal misconduct cases include: bribery, impersonations, theft, assault, disclosure, tort, enroiles, special inquiry employee, special inquiry nonemployee, remittance tests, special inquiry integrity.

2. Background investigations include: limited background, full background, 5-year update background, preappointment and administrative reviews.

Footnotes for Table 24

1. These figures may include employees that are counted as participants in more than one plan.

2. The termination reporting system does not distinguish between stock bonus and ESOP plans.

Footnotes for Table 25

1. All section 501(c)(3) organizations are not included because certain organizations, such as churches, integrated auxiliaries, subordinate units and conventions or associations of churches need not apply for recognition of exemption unless they desire a ruling.

2. These organizations are not EOs, but taxable entities for which the Exempt Organizations function has program responsibility.

Footnote for Table 26

1. Application withdrawn by taxpayer and failure to furnish required information.

Footnotes for Table 27

1. This figure represents actual IRS operating costs from fiscal year 1975 exclusive of reimbursements received from other agencies for services performed. While the operating cost figures for fiscal years prior to 1975 are not available, these costs include reimbursements, those amounts are small and do not alter the cost figures in column 3.

-Federal stabilization program average positions included in 1972, 1973 and 1974.

-1972 adjusted by 3,990 average positions to reflect the AT&T transfer-July 1972. AT&T included in years 1961-71.

-1973 average positions transferred to Office of the Secretary of the Treasury in 1965. Twenty average positions transferred to Office of the Secretary in 1963.

2. Population and Tax per Capita figures have been revised to agree with the Census Bureau's adjusted data on population.

3. Methodology to count average positions realized was adjusted in 1984 to conform to Office of Personnel Management instructions 1983 average positions realized also are adjusted for comparability.

Footnotes for Table 29

1. Reimbursements are included in the figures for this table.

2. Personnel compensation includes costs for employees salaries, terminal payments, overtime, cash awards, expert witness fees, employer's share of benefits, cost of living allowance, moving expense allowance, service pay and unemployment compensation payments.

3. Equipment includes cost for automobiles, ADP equipment, investigative equipment, software, office equipment, furniture and fixtures, and telecommunications equipment.

4. Other costs are for transportation of things, rental payments, communications, utilities, printing and reproduction, supplies and materials, cooperative agreements, indemnity payments, small claims act payments, and judgments and settlements.

Footnotes for Table 30

1. Reimbursements are included in the figures for this table.

2. Includes the Martinsburg and Detroit Computing Centers

Footnotes for Table 31

1. A case represents taxpayers grouped together by tax periods with common or related issues that may be considered and disposed of together.

2. Cases docketed in the Tax Court in response to a notice of deficiency issued by Appeals are not included because they remain in inventory, merely shifting from nondocketed to docketed status. However, such cases are considered in aggregate for purposes of computing the nondocketed agreement rate of 68.7 percent.

3. Cases docketed in the Tax Court in response to a notice of deficiency issued by Appeals that are subsequently tried or settled. Cases are included. However, they are excluded in computing the 68.7 percent docketed agreement rate because they were already considered as unpaid for purposes of computing the nondocketed agreement rate.

Footnote for Table 32

1. Received statistics are net numbers, i.e., actual number of cases received plus or minus transfers and adjustments to prior years' receipts.

Footnotes for Table 33

1. Received statistics are net numbers, i.e., actual number of cases received plus or minus transfers and adjustments to prior years' receipts.

Footnote for Table 35

1. Received statistics are net numbers, i.e., actual number of cases received plus or minus transfers and adjustments to prior years' receipts.

Footnote for Table 37

1. Refund suits and tax court cases.

Footnotes for Table 38

1. Cases in courts of appeal and the Supreme Court are included under the columns representing the court of origin.

2. Amount of taxes, penalties and assessed interest sought as a refund but does not include counterclaims.

3. Received statistics are net numbers, i.e., actual number of cases received, plus or minus transfers and adjustments to prior years' receipts.

4. Disposals include cases tried, settled, and dismissed.

5. That portion of the amount sought as a refund, which was not refunded to the taxpayer.

Officials

COMMISSIONERS OF INTERNAL REVENUE

The Office of Commissioner of Internal Revenue was created by Act of Congress, July 1, 1862.

George S. Boutwell
Massachusetts
July 17, 1862-March 4, 1863

Joseph J. Lewis
Pennsylvania
March 18, 1863-June 30, 1865

William Orton
New York
July 1, 1865-Oct. 31, 1865

Edward A. Rollins
New Hampshire
Nov. 1, 1865-March 10, 1869

Columbus Delano
Ohio
March 11, 1869-Oct. 31, 1870

Alfred Pleasanton
New York
Jan. 3, 1871-Aug. 8, 1871

John W. Douglass
Pennsylvania
Aug. 9, 1871-May 14, 1875

Daniel D. Pratt
Indiana
May 15, 1875-July 31, 1876

Green B. Raum
Illinois
Aug. 2, 1876-April 30, 1883

Walter Evans
Kentucky
May 21, 1883-March 19, 1885

Joseph S. Miller
West Virginia
March 20, 1885-March 20, 1889

John W. Mason
West Virginia
March 21, 1889-April 18, 1893

Joseph S. Miller
West Virginia
April 19, 1893-Nov. 26, 1896

W. St. John Forman
Illinois
Nov. 27, 1896-Dec. 31, 1897

Nathan B. Scott
West Virginia
Jan. 1, 1898-Feb. 28, 1899

George W. Wilson
Ohio
March 1, 1899-Nov. 27, 1900

John W. Yerkes
Kentucky
Dec. 20, 1900-April 30, 1907

John G. Capers
South Carolina
June 5, 1907-Aug. 31, 1909

Royal E. Cabell
Virginia
Sept. 1, 1909-April 27, 1913

William H. Osborn
North Carolina
April 28, 1913-Sept. 25, 1917

Daniel C. Roper
South Carolina
Sept. 26, 1917-March 31, 1920

William M. Williams
Alabama
April 1, 1920-April 11, 1921

David H. Blair
North Carolina
May 27, 1921-May 31, 1929

Robert H. Lucas
Kentucky
June 1, 1929-Aug. 15, 1930

David Burnet
Ohio
Aug. 20, 1930-May 15, 1933

Guy T. Helvering
Kansas
June 6, 1933-Oct. 8, 1943

Robert E. Hannegan
Missouri
Oct. 9, 1943-Jan. 22, 1944

Joseph D. Nunan, Jr.
New York
March 1, 1944-June 30, 1947

George J. Schoeneman
Rhode Island
July 1, 1947-July 31, 1951

John B. Dunlap
Texas
Aug. 1, 1951-Nov. 18, 1952

T. Coleman Andrews
Virginia
Feb. 4, 1953-Oct. 31, 1955

Russell C. Harrington
Rhode Island
Dec. 5, 1955-Sept. 30, 1958

Dana Latham
California
Nov. 5, 1958-Jan. 20, 1961

Mortimer M. Caplin
Virginia
Feb. 7, 1961-July 10, 1964

Sheldon S. Cohen
Maryland
Jan. 25, 1965-Jan. 20, 1969

Randolph W. Thrower
Georgia
April 1, 1969-June 22, 1971

Johnnie M. Walters
South Carolina
Aug. 6, 1971-April 30, 1973

Donald C. Alexander
Ohio
May 25, 1973-Feb. 26, 1977

Jerome Kurtz
Pennsylvania
May 5, 1977-Oct. 31, 1980

Roscoe L. Egger, Jr.
Indiana
March 14, 1981-April 30, 1986

Lawrence B. Gibbs
Texas
Aug. 4, 1986-March 4, 1989

Fred T. Goldberg, Jr.
Missouri
July 5, 1989 to present

The following served as Acting Commissioner during periods when there was no Commissioner holding the office.

Joseph J. Lewis
Pennsylvania
March 5 to March 17, 1863

John W. Douglass
Pennsylvania
Nov. 1, 1870 to Jan. 2, 1871

Raymond F. Harless
California
May 1 to May 25, 1973

Henry C. Rogers
Pennsylvania
May 1 to May 10, 1883, and
May 1 to June 4, 1907

John J. Knox
Minnesota
May 11 to May 20, 1883

Robert Williams, Jr.
Ohio
Nov. 18 to Dec. 19, 1900

Millard F. West
Kentucky
April 12 to May 26, 1921

H. F. Mires
Washington
Aug. 16 to Aug. 19, 1930

Pressly R. Baldridge
Iowa
May 16 to June 5, 1933

Harold N. Graves
Illinois
Jan. 23 to Feb. 29, 1944

John S. Graham
North Carolina
Nov. 19, 1952 to Jan. 19, 1953

Justin F. Winkle
New York
Jan. 20 to Feb. 3, 1953

O. Gordon Delk
Virginia
Nov. 1 to Dec. 4, 1955, and
Oct. 1 to Nov. 4, 1958

Charles I. Fox
Utah
Jan. 21 to Feb. 6, 1961

Bertrand M. Harding
Texas
July 11, 1964 to Jan. 24, 1965

William H. Smith
Virginia
Jan. 21 to Aug. 5, 1971

Harold T. Swartz
Indiana
June 23 to Aug. 5, 1971

Raymond F. Harless
California
May 1 to May 25, 1973

William E. Williams
Illinois
Feb. 27 to May 4, 1977, and
Nov. 1, 1980 to March 13, 1981

James I. Owens
Alabama
May 1 to Aug. 3, 1986

Michael J. Murphy
Wisconsin
March 5, 1989 to July 4, 1989

PRINCIPAL OFFICERS OF THE INTERNAL REVENUE SERVICE

as of September 30, 1990

NATIONAL OFFICE

Commissioner
Fred T. Goldberg, Jr.

Senior Deputy Commissioner
Michael J. Murphy

Assistants to the Commissioner
Gary J. Gasper
Thomas R. Hood
Hugh S. Hatcher

Assistant to the Senior Deputy Commissioner
Michael L. Killfoil

Executive Secretariat
David W. Junkins

Assistant to the Commissioner
(Equal Employment Opportunity)
Helen L. White

Assistant to the Commissioner
(Legislative Liaison)
Gayle G. Morin

Assistant to the Commissioner
(Public Affairs)
Ellen Murphy

Assistant to the Commissioner
(Quality)
Alvin H. Kolak

Assistant to the Commissioner
(Taxpayer Ombudsman)
Damon O. Holmes

Director, Legislative Affairs Division
Richard J. Hinkemeyer (Acting)

Deputy Commissioner (Planning and Resources)/Chief Financial Officer
John D. Johnson

FINANCE/CONTROLLER

Assistant Commissioner
C. Morgan Kinghorn

Directors:

Budget
Carl Moravitz (Acting)

Financial Management
Thaddeus L. Juszczak Jr. (Acting)

Systems and Accounting Standards
Vacant

Automated Financial Systems
Project Manager
David Biehler

PLANNING AND RESEARCH

Assistant Commissioner
Robert F. Hilgen

Deputy Assistant Commissioner
David A. Mader

Directors:

Planning
Pamela C. Bigelow

Research
Roger L. Plate

HUMAN RESOURCES MANAGEMENT AND SUPPORT

Assistant Commissioner
Robert T. Johnson

Deputy Assistant Commissioner
Orion L. Birdsall, Jr.

Directors:

Contracts and Acquisition
Edward J. Curvey

Facilities & Information Management Support
Robert E. Brazill

Human Resources Richard F. Moran	Review and Information Systems Management J. Wayne Loving	Examination Quality and Customer Advocacy James J. Feehan, Jr.	TAXPAYER SERVICES Assistant Commissioner Philip G. Brand	INFORMATION SYSTEMS DEVELOPMENT Assistant Chief Information Officer Mark D. Cox	<i>Indianapolis, IN</i> William M. Jacobs
National Office Resources Managements Robert L. Buono	Automated Criminal Investigation Project Manager John C. Thomas	Information Reporting Program John F. Devlin	Directors: <i>Taxpayer Service</i> John J. Dunne	Deputy Assistant Chief Information Officer Christopher J. Egger	<i>Louisville, KY</i> William E. Palzkill
Practice Leslie S. Shapiro	Matrix Projects Dianne Grant		Tax Forms and Publications Arthur Altman		<i>Parkersburg, WV</i> Jack L. Schroeder
Deputy Commissioner (Operations) Charles H. Brennan	EMPLOYEE PLANS AND EXEMPT ORGANIZATIONS	INTERNATIONAL		Directors: <i>Project Management</i> John R. Watson	<i>Director, Cincinnati Service Center</i> Frederic P. Williams
COLLECTION	Assistant Commissioner Robert I. Brauer	Assistant Commissioner Regina M. Deanehan	Chief Information Officer Henry H. Philcox	Projects Richard P. Oakes (<i>Acting</i>)	MID-ATLANTIC REGION
Assistant Commissioner Raymond P. Keenan	Deputy Assistant Commissioner Edward J. Weiler (Weiler also directs the EP/EO Operations Division)	Deputy Assistant Commissioner Donald L. Houck		Systems Acquisition Renee O. Shaw	Regional Commissioner J. Robert Starkey
Deputy Assistant Commissioner James D. Helm		Directors: <i>International Programs</i> Stanley Novack		Systems Design Donald D. Roy	Assistant Regional Commissioners:
Directors:		Resources Management Nancy D'Amato		Systems Integration Ted Gonter	Collection Leroy C. Gay
<i>Continuous Quality Improvement</i> William Stiff	Employee Plans & Exempt Organizations Operations Edward J. Weiler	Tax Administration Advisory Services Socorro Velazquez			Criminal Investigation Thomas A. Wise
<i>Evaluation and Research</i> William M. Rooney	Employee Plans Technical and Actuarial Martin I. Slate	Taxpayer Service and Compliance Stanley Beesley			Data Processing Deborah S. Decker
Field Operations Grant A. Newman	Exempt Organizations Technical Marcus S. Owens		Directors: <i>Compliance Systems</i> Donald E. Curtis		Examination Richard L. McCleary
Planning & Management Lewis I. Bauer	Planning, Development and Quality Garland A. Carter		Detroit Computing Center Detroit, Michigan Ronald W. Kirby		Resources Management Sharon J. Armstrong (<i>Acting</i>)
Connectivity Project Manager Michael L. Solitto		RETURNS PROCESSING	Martinsburg Computing Center Martinsburg, West Virginia Gerald A. Rabe		District Directors:
Integrated Collection System Project Manager Andrew J. Meranda	EXAMINATION	Assistant Commissioner Charles J. Peoples			Baltimore, MD Herma J. Hightower
Vital Few Project Manager Warren Williams	Assistant Commissioner David G. Blattner	Deputy Assistant Commissioner Charles O. Guy			Newark, NJ John J. Jennings
CRIMINAL INVESTIGATION		Directors:			Philadelphia, PA Gary H. Matthews
Assistant Commissioner Inar Morics		<i>Returns Processing and Accounting</i> Robert J. Carver			Pittsburgh, PA George A. O'Hanlon
Deputy Assistant Commissioner David B. Palmer		<i>Statistics of Income</i> Frederick J. Scheuren			Richmond, VA Jack G. Petrie
Directors:		Office Directors:			Wilmington, DE Joseph F. Kump
<i>Operations</i> Gregory J. Zampogna	Disclosure Carman L. Gannotti	<i>Integrated Management Systems</i> Gary L. Brandt			Director, Philadelphia Service Center Joseph H. Clooman
<i>Resources and Development</i> Douglas Eaval	Office of Automation Richard Lehman	Management Operations Edward J. Martin			
	Examination Planning and Research Richard W. Hays	Electronic Filing Systems Office Program Manager Christean B. Outlaw			
	Examination Programs Larry E. Burkey				

AMIDWEST REGION

Regional Commissioner
Ulmer W. Kletke

Assistant Regional Commissioners:

Collection
Jullen G. Woodhouse

Criminal Investigation
Donald K. Vogel

Data Processing
Add Ellis, Jr.

Examination
Juvin J. Freeman, Jr.

Resources Management
Jack E. Shank

District Directors

Aberdeen, SD
David M. Reizes

Chicago, IL
Richard S. Wintrode, Jr.

Des Moines, IA
Curtis S. Jenkins

Fargo, ND
Brian Tim Wellesley

Helena, MT
Arnold D. Wiley

Milwaukee, WI
John T. Ader

Omaha, NE
James A. Grant

St. Louis, MO
Alphonse F. Shilling

St. Paul, MN
John Dudley Switzer

Springfield, IL
Daniel L. Black, Jr.

Director, Kansas City Service Center
Everett Loury

NORTH ATLANTIC REGION

Regional Commissioner
Cornelius J. Coleman

Assistant Regional Commissioners:

Collection
Eugene P. Pfeiffer

Criminal Investigation
Michael D. Orth

Data Processing
Francine Crowley

Examination
Louis E. Carlow

Resources Management
Arlene G. Kay

District Directors:

Albany, NY
Jean K. Pope

Augusta, ME
Richard E. Simko

Boston, MA
Gerald R. Esposito

Brooklyn, NY
Eugene D. Alexander

Buffalo, NY
Donald Mitgang

Burlington, VT
Stephen L. Daige

Hartford, CT
James E. Quinn

Manhattan, NY
Robert E. Mirsberger

Portsmouth, NH
Paul M. Harrington

Providence, RI
Malcolm A. Liebermann

Director, Andover Service Center
Thomas M. Quinn

Director, Brookhaven Service Center
Bobby G. Hughes

SOUTHEAST REGION

Regional Commissioner
Michael P. Dolan

Assistant Regional Commissioners:

Collection
Charles G. Hoyle

Criminal Investigation
Randall D. Vaughn

Data Processing
Vacant

Examination
Guerry G. Notte

Resources Management
Nelson Al Brooke

District Directors:

Atlanta, GA
Paul D. Williams

Birmingham, AL
Philip J. Sullivan

Columbia, SC
Donald L. Breihan

Ft. Lauderdale, FL
Merlin W. Heye

Greensboro, NC
John E. Burke

Jackson, MS
Robert B. Douthitt

Jacksonville, FL
James J. Ryan

Little Rock, AR
Lee R. Monks

Nashville, TN
Glenn Cagle

New Orleans, LA
John C. Wendorff

Director, Atlanta Service Center
Michael R. Allen

Director, Memphis Service Center
Richard W. Marsh

SOUTHWEST REGION

Regional Commissioner
Richard C. Voskuil

Assistant Regional Commissioners:

Collection
Jack L. Miller

Criminal Investigation
Ronald J. Eatinger

Data Processing
Stephen J. Stalcup

Examination
James R. Kopidlansky

Resources Management
James A. Lindsey

District Directors:

Albuquerque, NM
William M. Wauben

Austin, TX
Richard R. Orosco

Cheyenne, WY
Conrad L. Clapper

Dallas, TX
Gary O. Booth

Denver, CO
Gerald F. Swanson

Houston, TX
Arturo A. Jacobs

Oklahoma City, OK
Kenneth J. Sawyer

Phoenix, AZ
Prescott A. Berry

Salt Lake City, UT
Carol M. Fay

Wichita, KS
Bruce R. Thomas

Director, Austin Compliance Center
Robert D. Ah Nee

Director, Austin Service Center
Larry G. Westfall

Director, Ogden Service Center
Robert E. Wenzel

WESTERN REGION

Regional Commissioner
Thomas P. Coleman

Assistant Regional Commissioners:

Collection
Steven E. Taylor

Criminal Investigation
Paul M. Miyahara

Data Processing
Judy K. Van Alfen

Examination
Wayne R. Thomas

Resources Management
Ann Brown

District Directors:

Anchorage, AK
Robert W. Brock

Boise, ID
Jack B. Cheskay

Honolulu, HI
Billy J. Brown

Laguna Niguel, CA
Jesse A. Cota

Los Angeles, CA
Michael J. Quinn

Portland, OR
Carolyn K. Leonard

Las Vegas, NV
Robert E. Withers

Sacramento, CA
Raymond A. Spillman

San Francisco, CA
Francis S. Miceli

San Jose, CA
Calvin E. Esselstrom

Seattle, WA
Woodrow D. Malone

Director, Fresno Service Center
Theron C. Polivka

CHIEF COUNSEL FOR THE INTERNAL REVENUE SERVICE

Walter H. Smith/1866
William McMichael/1871

Charles Chesley/1871
Thomas J. Smith/1888

Alphonso Hart/1890
Robert T. Hough/1893

George M. Thomas/1897
Albert W. Wishard/1901

A.B. Hayes/1903
Fletcher Maddox/1908

Ellis C. Johnson/1913
A.A. Ballantine/1918

D.M. Kelleher/1919
Robert N. Miller/1919

Wayne Johnson/1920
Carl A. Mapes/1920

Nelson T. Hartson/1923
Alexander W. Gregg/1925

Clarance M. Charest/1927
E. Barrett Prettyman/1933

Robert H. Jackson/1934
Morrison Shaforth/1936

John P. Wenchel/1937
Charles Oliphant/1947

Charles W. Davis/1952
Daniel A. Taylor/1953

John Potts Barnes/1955
Nelson P. Rose/1957

Arch M. Cantrall/1958
Hart H. Spiegel/1959

Crane C. Hauser/1961
Sheldon S. Cohen/1964

Mitchell Rogovin/1965
Lester R. Uretz/1966

K. Martin Worthy/1969
Lee H. Henkel, Jr./1972

Meade Whitaker/1973
Stuart E. Seigel/1977

N. Jerold Cohen/1979
Kenneth W. Gideon/1981

Fred T. Goldberg, Jr./1984
William F. Nelson/1986

Abraham N. M. Shashy, Jr./1990

The following were Acting Chief Counsel during periods when there was no Chief Counsel holding the office:

John W. Burrus
March 2 to Nov. 30, 1936

Mason B. Leming
Dec. 6, 1951/May 15, 1952

Kenneth W. Gemmill
June 11 to Nov. 8, 1953

Rudy P. Hertzog
Dec. 1, 1954 to May 8, 1955, and
Jan. 20 to Aug. 16, 1961, and
Sept. 1, 1963 to Jan. 5, 1964

Herman T. Reiling
Jan. 19 to March 13, 1957, and
Aug. 31 to Sept. 20, 1959

Richard M. Hahn
Jan. 20 to June 25, 1969

Lee H. Henkel, Jr.
Jan. 16 to June 11, 1972

Lawrence B. Gibbs
April 17 to Oct. 19, 1973

Charles L. Saunders, Jr.
Jan. 20 to April 15, 1977

Leon G. Wigrizer
April 16 to June 23, 1977

Lester Stein
June 1 to Nov. 16, 1979

Jerome D. Sebastian
Jan. 21 to Feb. 2, 1981, and
March 30 to Aug. 14, 1981

Emory L. Langdon
Feb. 3 to March 29, 1981

Joel Gerber
May 28, 1983 to March 17, 1984

V. Jean Owens
March 14 to July 27, 1986

Peter K. Scott
Nov. 1, 1988 to Feb. 6, 1990

Note: From 1866 to 1926, the chief legal officer for the Internal Revenue Service was known as the Solicitor. For the next eight years, 1926 to 1934, he had the title of General Counsel for the Bureau of Internal Revenue. Since 1934, he has operated under the title of Chief Counsel.

PRINCIPAL OFFICERS OF THE IRS OFFICE OF CHIEF COUNSEL
as of September 30, 1990

NATIONAL OFFICE

Chief Counsel
Abraham N. M. Shashy, Jr.

Deputy Chief Counsel
David L. Jordan

Counsel to the Chief Counsel
Thomas F. Wessel

Special Assistant to the Chief Counsel
Mary L. Harmon

Special Assistant to the Chief Counsel
Sarah A. Hall

National Director Of Appeals
James J. Casimar

Deputy National Director of Appeals
Donald E. Bergherm

Associate Chief Counsel
(Finance and Management)
Richard J. Mihelicic

Deputy Associate Chief Counsel
(Finance and Management)
Kenneth A. Little

Special Assistant to the Associate Chief Counsel (Finance and Management)
Hardi L. Jones

Assistant Chief Counsel
(General Legal Services)
William F. Long, Jr.

Associate Chief Counsel
(International)
Steven R. Lainoff

Deputy Associate Chief Counsel (International)
Charles S. Triplett

Assistants Chief Counsel (International)
Robert E. Culbertson
John T. Lyons

Associate Chief Counsel (Litigation)
James J. Keightley

Deputy Associate Chief Counsel (Litigation)
Patrick J. Dowling

Special Litigation Counsel
Stephen M. Miller

Special Appellate Counsel
Daniel F. Folzenlogen

Assistants Chief Counsel (Litigation)

Criminal Tax
Barry J. Finkelstein

Disclosure Litigation
Peter V. Filpi

General Litigation
Arnold E. Kaufman

Tax Litigation
Marlene Gross

Associate Chief Counsel (Technical)
Kenneth Klein

Deputy Associate Chief Counsel (Technical)
Kenneth Kempson (Acting)

Senior Technical Adviser
Vacant

Assistants Chief Counsel (Technical)

Corporate
Donald E. Osteen (Acting)

Employee Benefits and Exempt Organizations
James J. McGovern

Financial Institutions and Products
James F. Malloy

Income Tax and Accounting
Glen R. Carrington (Acting)

Passthroughs and Special Industries
Paul F. Kugler

REGIONAL AND DISTRICT OFFICIALS:

CENTRAL REGION

Regional Counsel
Clarence E. Barnes, Jr.

Regional Director of Appeals
Thomas J. Yates

Deputy Regional Counsel (Criminal Tax)
Charles M. Layton

Deputy Regional Counsel (General Litigation)
Robert M. Venable

Deputy Regional Counsel (Tax Litigation)
Mary Helen Weber

Assistant Regional Counsel (General Legal Services)
James E. Rogers, Jr.

Districts Counsels and Chiefs, Appeals Office:

Cincinnati, OH
Counsel-Richard E. Trogolo
Appeals-Benny R. McCandless

Cleveland, OH
Counsel-Buckley D. Sowards
Appeals-Vacant

Detroit, MI
Counsel-Oksana O. Xenos
Appeals-Zora S. Hargrave

Indianapolis, IN
Counsel-Ross E. Springer
Appeals-Gerald W. Wendel

Louisville, KY
Counsel-Ferdinand J. Lotz III
Appeals-Walter Jernigan

MID-ATLANTIC REGION

Regional Counsel
David E. Gaston

Regional Director of Appeals
James A. Dougherty

Deputy Regional Counsel (Criminal Tax)
Richard A. Francis, Jr.

Deputy Regional Counsel (General Litigation)
William J. York

Deputy Regional Counsel (Tax Litigation)
Harmon B. Dow

Assistant Regional Counsel (General Legal Services)
William P. Lehman

Deputy Regional Counsel (Tax Litigation)
Charles F. T. Carroll

Assistant Regional Counsel (General Legal Services)
David J. Markman

District Counsels and Chiefs, Appeals Office:

Baltimore, MD
Counsel-Herbert A. Seidman
Appeals-Thomas L. Kruse (Acting)

Newark, NJ
Counsel-Matthew Magnone
Appeals-Patrick J. Glynn

Philadelphia, PA
Counsel-H. Stephen Kesselman
Appeals-Thomas G. Spaccarelli

Pittsburgh, PA
Counsel-Edward F. Peduzzi, Jr.
Appeals-Malvern P. Powell

Richmond, VA
Counsel-Marion B. Morton
Appeals-John D. Piper

Washington, DC
Counsel-Melvin E. Lefkowitz
Appeals-Warren C. Kuhler (Acting)

MIDWEST REGION

Regional Counsel
Denis J. Conlon

Regional Director of Appeals
Paul H. Thornton

Deputy Regional Counsel (Criminal Tax)
Rosabel I. Seigan

Deputy Regional Counsel (General Litigation)
Myron Levine

Deputy Regional Counsel (Tax Litigation)
Jay S. Hamelburg

Assistant Regional Counsel (General Legal Services)
Elliot M. Carlin

District Counsels and Chiefs, Appeals Office:

Chicago, IL
Counsel-James F. Kidd
Appeals-John M. Vest

Des Moines, IA
Counsel-Mark E. O'Leary

Helena, MT
Counsel-Virginia C. Schmid

Kansas City, MO
Counsel-James E. Cannon
Appeals-Charles F. Marcus

Milwaukee, WI
Counsel-Nelson E. Shafer
Appeals-Robert J. Collins

Omaha, NE
Counsel-Ronald M. Frykberg
Appeals-Edwin L. Brooke

Springfield, IL
Counsel-Jeff P. Ehrlich

St. Louis, MO
Counsel-Richard A. Witkowski
Appeals-Douglas E. Kelley

St. Paul, MN
Counsel-Robert F. Cunningham
Appeals-Kenneth J. Wielinski

NORTH ATLANTIC REGION

Regional Counsel
Agatha L. Vorsanger

Regional Director of Appeals
Kevin P. Morgan

Deputy Regional Counsel (Criminal Tax)
Margaret C. Tinagero

Deputy Regional Counsel (General Litigation)
Myron Levine

Deputy Regional Counsel (Tax Litigation)
Jay S. Hamelburg

**District Counsels and
Chiefs, Appeals Office:**

Albany, NY
Counsel-Gerald A. Thorpe
Boston, MA
Counsel-Gerald J. O'Toole
Appeals-Linda M. Gerrard

Brooklyn, NY
Counsel-Martha Sullivan

Buffalo, NY
Counsel-John E. White
Appeals-Joseph H. Walz

Cartford, CT
Counsel-Powell W. Holly, Jr.
Appeals-Joseph F. Scherzinger

Long Island, NY
Appeals-Murray Navarro

Manhattan, NY
Counsel-Joseph F. Maselli

New York City, NY
Appeals-Edward M. Schaeffer

OUTEAST REGION
Regional Counsel
William A. Goss

Regional Director of Appeals
Richard E. Foley

Deputy Regional Counsel (Criminal Tax)
Stephen J. Waller

Special Litigation Assistant
(Criminal Tax)
Mark Morton

Deputy Regional Counsel
(General Litigation)
Donald P. Campbell

Deputy Regional Counsel
(Tax Litigation)
Roy L. Allison

Assistant Regional Counsel
(General Legal Services)
Larry G. Mason

**District Counsels and
Chiefs, Appeals Office:**

Atlanta, GA
Counsel-Dean R. Morley III
Appeals-Jim E. Alford, Jr.

Birmingham, AL
Counsel-John B. Harper
Appeals-Robert D. Holt

Greensboro, NC
Counsel-Alan I. Weinberg
Appeals-Larry L. Davis

Jacksonville, FL
Counsel-Benjamin A. de Luna
Appeals-Larry L. Davis

Miami, FL
Counsel-David R. Smith
Appeals-Steven D. Herscovitz

Nashville, TN
Counsel-James E. Keeten, Jr.
Appeals-Louie C. Mays

New Orleans, LA
Counsel-Louis J. Zeller, Jr.
Appeals-Sandra T. Freeland

Tampa, FL
Appeals-William E. Oppenheim, Jr.

SOUTHWEST REGION

Regional Counsel
William F. Hammack, Jr. (Acting)

Regional Director of Appeals
Claude C. Rogers, Jr.

Deputy Regional Counsel (Criminal Tax)
Carleton E. Knechtel

Deputy Regional Counsel
(General Litigation)
Charles L. McReynolds, Jr.

Deputy Regional Counsel
(Tax Litigation)
Mark L. Puryear

Assistant Regional Counsel
(General Legal Services)
Gary A. Anderson

Assistant Regional Counsel (Large Case)
Roger Rhodes

**District Counsels and
Chiefs, Appeals Office:**

Albuquerque, NM
Counsel-Harry Beckhoff

Austin, TX
Counsel-Lewis J. Hubbard, Jr.
Appeals-Frederick R. Box

Dallas, TX
Counsel-William F. Hammack, Jr.
Appeals-Elaine C. Wedgeworth

Denver, CO
Counsel-Martin B. Kaye
Appeals-Dwight M. Sumner

Houston, TX
Counsel-Harold Friedman
Appeals-William C. Reitan

Oklahoma City, OK
Counsel-Michael J. O'Brien
Appeals-Brian W. Haley

Phoenix, AZ
Counsel-Vacant
Appeals-Darrell P. Ladmirault

Salt Lake City, UT
Counsel-Marion K. Mortensen
Appeals-Robert B. Stipek

WESTERN REGION

Regional Counsel
Benjamin C. Sanchez

Regional Director of Appeals
Donato Cantalupo

Deputy Regional Counsel (Criminal Tax)
William K. Shipley

Deputy Regional Counsel
(General Litigation)
Perry T. Foster

Deputy Regional Counsel
(Tax Litigation)
Peter D. Bakutes (Acting)

Assistant Regional Counsel
(General Legal Services)
Albert H. Larson III

**District Counsels and
Chiefs, Appeals Office:**

Anchorage, AK
Counsel-Jerry L. Leonard

Boise, ID
Counsel-Randall G. Durfee

Honolulu, HI
Counsel-William A. Sims

Laguna Niguel, CA
Counsel-Harry M. Asch
Appeals-Raymond E. Gump

Las Vegas, NV
Counsel-James W. Clark
Appeals-Harold Ward

Los Angeles, CA
Counsel-Joseph O. Greaves
Appeals-Christian G. Beck (Acting)

Portland, OR
Counsel-Wayne R. Appleman
Appeals-George F. Kaufer

Sacramento, CA
Counsel-Steven J. Mopsick
Appeals-Oris McMillian

San Diego, CA
Counsel-Donald W. Wolf
Appeals-Charles E. Mason

San Francisco, CA
Counsel-J. Richard Murphy, Jr.
Appeals-James M. Elliott

San Jose, CA
Counsel-Lawrence G. Lilly
Appeals-Jackson S. Kohagura

Seattle, WA
Counsel-Richard J. Shipley
Appeals-Jerald M. Peterson

Thousand Oaks, CA
Counsel-James A. Nelson

**PRINCIPAL OFFICIALS OF
INSPECTION**

NATIONAL OFFICE

Chief Inspector
Teddy R. Kern

Deputy Chief Inspector
Kenneth A. Thompson

Director
Internal Audit Division
Gary D. Bell

Director
Internal Security Division
Douglas C. Crouch

CENTRAL REGION

Regional Inspector
John A. Gibson

Assistant Regional Inspector
Internal Audit
Edward L. Ball

Assistant Regional Inspector
Internal Security
Harold J. Michaels

MID-ATLANTIC REGION

Regional Inspector
Walter D. Duvall

Assistant Regional Inspector
Internal Audit
Mary V. Baker

Assistant Regional Inspector
Internal Security
William F. Gill

MIDWEST REGION

Regional Inspector
Ronald J. Lambert

Assistant Regional Inspector
Internal Audit
Harry B. Odom

Assistant Regional Inspector
Internal Security
Philip Newsome

WESTERN REGION

Regional Inspector
Aldwyn K. Hyatt

Assistant Regional Inspector
Internal Audit
Walter Arrison

Assistant Regional Inspector
Internal Security
Kenneth Davidson

NORTH ATLANTIC REGION

Regional Inspector
Joseph F. Reinbold

Assistant Regional Inspector
Internal Audit
Kerry R. Kilpatrick

Assistant Regional Inspector
Internal Security
Joseph Lamonica

SOUTHEAST REGION

Regional Inspector
Billy B. Morrison

Assistant Regional Inspector
Internal Audit
Lawrence A. Grant

Assistant Regional Inspector
Internal Security
Michael J. Bik

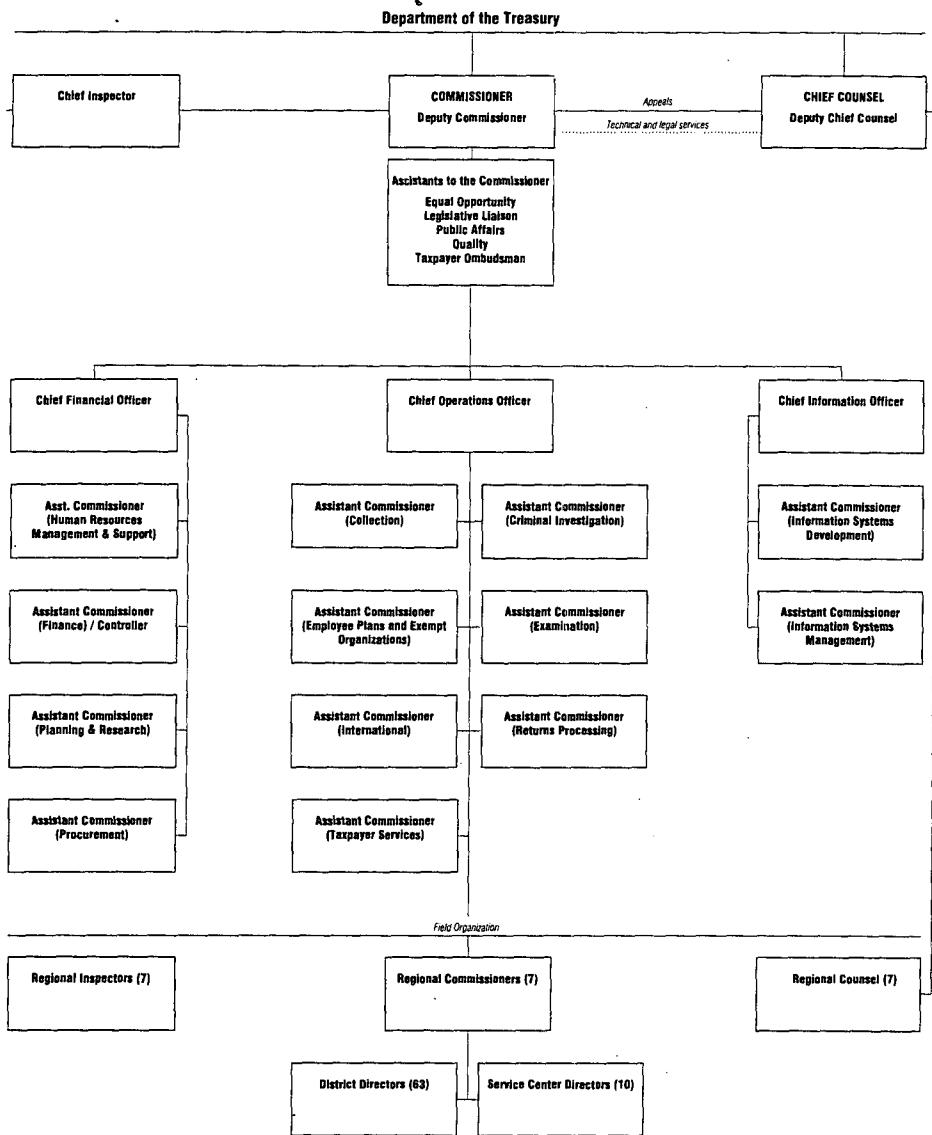
SOUTHWEST REGION

Regional Inspector
E. Derle Rudd

Assistant Regional Inspector
Internal Audit
Emmette Walker

Assistant Regional Inspector
Internal Security
John H. Dietz

IRS Organization Chart



IRS Map

